

RESOLUTION NO. 750

**A RESOLUTION OF THE CITY OF UNIVERSITY PLACE, WASHINGTON,
APPROVING THE INTERLOCAL AGREEMENT BETWEEN THE CITY OF
UNIVERSITY PLACE, CITY OF LAKEWOOD AND PIERCE COUNTY FOR PLANNING
THE CHAMBERS CREEK TRAIL PROJECT**

WHEREAS, the cities of University Place and Lakewood and Pierce County are jointly working on the design and development of the proposed Chamber Creek Canyon Trail. Having trails in the Chambers Creek and Leach Creek Canyons have long been a goal of the City, which was identified at the first City visioning workshop held shortly after incorporation, proposed trail alignments were depicted in the Chambers Creek Master Site Plan and the City's first Parks Recreation and Open Space Plan, both adopted in 1997; and

WHEREAS, in 2013 the City of University Place in cooperation with the City of Lakewood and Pierce County held a public open house, surveyed a trail alignment and developed a draft trail implementation plan. Staff from the three jurisdictions determined that the next logical step would be to develop an interlocal agreement; and

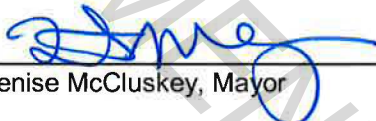
WHEREAS, City staff developed the attached Interlocal Agreement with the purpose of establishing a framework for the parties to cooperate and participate in the planning, designing and permitting work for the Trail, boardwalk and bridges and associated Trail connections and amenities as necessary, and to collaboratively seek grants and other funding sources for the Trail located between the Chambers Creek Road Trailhead and Kobayashi Park/Phillips Road.

**NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF
UNIVERSITY PLACE, WASHINGTON, AS FOLLOWS:**

Section 1. Interlocal Agreement Approved. The proposed Interlocal Agreement between the City of University Place, City of Lakewood and Pierce County for Planning the Chambers Creek Trail is hereby approved substantially in the form attached hereto.

Section 2. Effective Date. This Resolution shall take effect immediately upon its adoption.

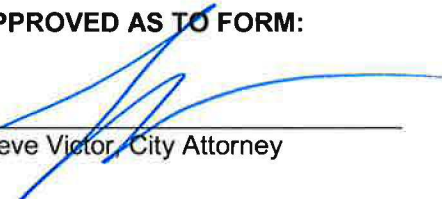
ADOPTED BY THE CITY COUNCIL ON MARCH 17, 2014.


Denise McCluskey, Mayor

ATTEST:


Emmy Genetia, City Clerk

APPROVED AS TO FORM:


Steve Victor, City Attorney

**INTERLOCAL AGREEMENT FOR COOPERATIVE PLANNING,
DESIGN, AND CONSTRUCTION OF THE CHAMBERS CREEK CANYON TRAIL**

THIS INTERLOCAL AGREEMENT (hereinafter referred to as this "Agreement") is made and entered into this ____ day of April, 2014, by and between the City of University Place, (hereinafter referred to as "UP"), City of Lakewood (hereinafter referred to as "Lakewood"), and Pierce County (hereinafter referred to as "County"); collectively referred to in this Agreement as the "Parties" and singularly referred to as a "Party."

BACKGROUND

- A. The County and UP own certain real property in Chambers Creek Canyon where the north side of the canyon lies in UP and the south side of the canyon lies in Lakewood. The dividing line between the two cities is the center line of Chambers Creek.
- B. In 1997, following an extensive public process, the County adopted the Chambers Creek Properties Master Site Plan which included a proposed trail extending from an existing trailhead on Chambers Creek Road at the west end of the trail up the canyon on both the north and south sides.
- C. In June of 1997 the City of University Place adopted its first Parks, Recreation and Open Space Plan ("UP PROS Plan") citing the Chambers Creek Properties Master Site Plan and describing the Chambers Creek Canyon Trail in detail. The Trail is identified as a future component of the UP park system in the 2007 and 2014 UP PROS Plan updates.
- D. On June 19, 2000, the County, UP and Lakewood entered into a Joint Procedural Agreement to facilitate and develop the Chambers Creek Properties, including a trail in Chambers Creek Canyon ("Trail").
- E. In 2004, with the help of the Washington State Recreation and Conservation Office and Pierce County Conservation Futures, UP purchased the Kobayashi property, which is proposed to be the location of the eastern end of the Trail.
- F. On August 6, 2012 the UP City Council adopted Resolution 696, Council Goals for 2013 – 2014. Included within the 2013 – 2014 Goal of improving parks and recreation, the City Council listed as desired outcomes: To develop an implementation plan for the development of the Leach Creek/Chambers Creek Trail and commence construction of the Phase 1 Leach Creek/Chambers Creek Trail (funding dependent).
- G. On January 29, 2013, the County, UP and Lakewood jointly held a Trail open house attended by 80 people from surrounding communities where there was broad support for development of the Trail.
- H. In April 2013, the County provided UP with a right to access its properties for the purpose of surveying a proposed trail alignment.
- I. In October 2013, the County released the Draft Pierce County 2014 Parks, Recreation, and Open Space Plan ("County PROS Plan") in which the lower portion of the Trail is

identified as a proposed Regional Trail and the upper portion as a Regional Trail Link. The County PROS Plan indicates trail development is a high priority and includes capital improvements for the Trail.

- J. On November 26, 2013 the County, UP and Lakewood staff completed the Draft Chambers Creek Canyon Trail Plan attached hereto as Exhibit A and agreed the next step in trail implementation would be to enter into an interlocal agreement for the planning and design of the Trail.
- K. The Parties have mutually determined that the public interest would be best served by the Parties working collaboratively on the Trail between the Chambers Creek Road Trailhead and Kobayashi Park/Phillips Road, including trail connections to street ends on both sides of the canyon, boardwalks crossing sensitive areas in the canyon, and two pedestrian bridge crossings between the north and south sides of the canyon.
- L. This Agreement is entered into pursuant to RCW 39.34 (Interlocal Cooperation Act). The Parties represent that under state law, including but not limited to RCW 35.75, RCW 36.34.340, RCW 36.75.060, RCW 36.89.030, RCW 47.01.260 and RCW 67.20.010, they each have authority to perform the services, activities, and undertakings contemplated herein.

NOW, THEREFORE, the Parties agree as follows:

TERMS AND CONDITIONS

- 1. INCORPORATION OF RECITALS. Each of the recitals set forth above is incorporated into this Agreement as though fully set forth herein.
- 2. PURPOSE. The Purpose of this Agreement is to establish a framework for the Parties to cooperate and participate in the planning, design and permitting work for the Trail, boardwalk and bridges and associated trail connections and amenities as necessary, and to collaboratively seek grants and other funding sources for the Trail located between the Chambers Creek Road Trailhead and Kobayashi Park/Phillips Road.
- 3. PARTIES' ROLES. The Parties' roles are as follows:
 - 3.1 University Place. In accordance with the Joint Procedural Agreement, UP will act as the lead agency and provide the project management necessary for planning, design and permitting work of the trail, boardwalk and bridges and associated Trail connections and amenities as necessary. UP will participate in funding and the grant application process, and will provide right-of-access to lands it owns in the canyon as set forth more fully below.
 - 3.2 City of Lakewood. Lakewood will cooperate and participate in the planning, design and permitting work for the Trail, boardwalk and bridges and associated Trail connections and amenities as necessary. Lakewood will participate in funding and the grant application process.

- 3.3 Pierce County. Pierce County will cooperate and participate in the planning, design, and permitting work for the Trail, boardwalk and bridges and associated Trail connections and amenities as necessary. The County will participate in funding, the grant application process and provide right-of-access to lands it owns in the canyon as set forth more fully below.
- 3.4 This Agreement covers the planning, design and permitting work on this project leading to construction of the Trail. This Agreement is not intended to address all of the construction, operation and maintenance phases of the Trail project. If grants and other funding resources become available and are awarded for construction of the Trail, boardwalks, bridges, Trail connections and amenities, the Parties fully contemplate that further amendments to this Agreement will be necessary to further define roles and responsibilities regarding the construction, operation and maintenance of the Trail and its components.
4. TERM. The term of this Agreement shall be three (3) years, commencing on the 1st day of April 2014, and terminating on the 31st day of March 2017, unless sooner terminated as provided in Section 9.
5. DESIGNATED REPRESENTATIVES
- | | |
|---|---|
| City of University Place: | City of Lakewood: |
| Gary Cooper,
Director Parks and Public Works
City of University Place
4951 Grandview Drive West
University Place, WA 98467
Phone: 253.460.6494 | Mary Dodsworth
Parks, Recreation and Community Services Director
City of Lakewood
6000 Main Street S.W.
Lakewood, WA 98499-5027
Phone: _____ |
- Pierce County:
- Tony Tipton, Director
Pierce County Parks and Recreation
9112 Lakewood Drive S.W.
Lakewood, WA 98499-3998
Phone: _____
6. RELATIONSHIPS AMONG THE PARTIES.
- 6.1 Finance of Trail Design. The Parties anticipate that they will each voluntarily contribute capital improvement program ("CIP") or other funds toward the initial design of the Trail project, in amounts to be determined later. Nothing in this Agreement obligates any Party to fund any aspect of the Trail project contemplated herein. However, once a Party voluntarily commits to contribute

particular funds towards the Trail design, then such Party will be obligated to contribute such funds unless and until the Parties mutually negotiate another outcome. Parties that commit to contribute funds toward Trail design are termed "Funding Parties" for purposes of this Agreement.

- 6.2 Manner of Collecting, Holding, and Accounting for Money. As the lead agency, University Place will provide budget and accounting documentation to Funding Parties. University Place's budget and accounting documentation will be consistent with generally accepted accounting principles as well as any additional guidance provided by the Parties. During the Trail design process, University Place will invoice the Funding Parties in advance of actual expenditures, on a quarterly basis or such other basis as the Parties may decide. The invoice will show the sum total of funds requested for the coming quarter or other period, each Funding Party's share of that total, and will identify the proposed expenditures by cost category, activity code or such other criteria as the Parties may agree upon. The Funding Parties will provide funds to University Place within thirty (30) calendar days of invoice receipt. University Place will deposit the funds in a CIP account, from which University Place may expend funds on the Trail project.

University Place will also prepare and distribute to all Parties, on a quarterly basis or such other basis as the Parties may decide, a receipt or accounting statement showing the actual expenditures from the immediate preceding quarter and the current account balance, if any. Furthermore, University Place will cooperate with individual Parties to meet any other specific accounting or bookkeeping requirements they may have.

- 6.3 Parties' Options Not Limited. Nothing in this Agreement shall limit the Parties' legal rights or remedies, or their broader freedom to creatively resolve the contingencies addressed in this section or other contingencies not contemplated in this Agreement; PROVIDED, that the Parties shall attempt to work cooperatively in good faith as set forth above; and provided further, that in the event of a dispute they shall first utilize the dispute resolution process set forth in Section 9 below.

7. RIGHT OF ENTRY

- 7.1 County-Granted Right of Entry: The County hereby grants UP and Lakewood, their employees, agents, contractors and consultants an irrevocable right to enter and use the real property described as tax parcels 0220224001, 0220271001, 0220271008, 0220271011, 0220271013, 0220271045, 0220271064, 0220272012, 0220272030, 0220275015, 0220275016, 0220275017, 0220281037, 0220281040, 0220281041, 0220282015, 0220282016, 0220283013, 0220285023, 0220291009, 0220294019, 0220294020, 0220294023, 0220294024, 9085900590, 0220282009, 0220272029, 0220282019, 0220291020 and 6430493940 ("Property") for the purpose of planning, design and permitting work for the Trail, boardwalk and bridges and associated Trail connections and amenities as necessary, and to

collaboratively seek grants and other funding sources for the Trail located between the Chambers Creek Road Trailhead and Kobayashi Park/Phillips Road.

- 7.2 UP-Granted Right of Entry: UP hereby grants to the County and Lakewood, their employees, agents, contractors and consultants an irrevocable right to enter and use the real property described as tax parcels 0220271072, 0220271069, 0220281034, 4002910220 and 4002640190 ("Property").
- 7.3 Maintenance of Properties: These rights of entry shall commence on the date of this Agreement and shall expire on December 31, 2017 unless earlier terminated by the grantees. Prior to its expiration, all grantees will return the property to a condition reasonably comparable to the condition of the Property prior to the effective date of this Agreement, except to the extent that changes to the condition of the Property did not occur as a result of an act of any grantee, its employees, agents, contractors, or consultants. Gates will be secured, and fences, if temporarily removed, shall be replaced. All excavations shall be filled and leveled. There shall be no cutting or removal of paved surfaces without prior notice and written approval by the appropriate grantors.
- 7.4 Access: Access will typically be by foot, light duty truck or car along common access ways or trails and with prior notice in a manner mutually agreed upon. No vehicles larger than a light duty pick-up truck shall be permitted on the Property without prior notice and written approval by the appropriate grantor. All grantees understand the Property includes an active trail used by the general public and the rights herein granted shall at all times be exercised in a manner that does not unreasonably interfere with the use of the Property by the grantors.

8. HOLD HARMLESS AND INDEMNITY AGREEMENT

Each party (the Indemnitor) agrees to defend, indemnify and save harmless each other (the Indemnitees), their board or council members, officers, agents and employees, from and against all loss or expense including, but not limited to, judgments, settlements, attorney's fees and costs by reason of any and all claims for damages, penalties or other relief based upon the Indemnitor's alleged negligence, or wrongful conduct, except for the injuries, penalties and damages caused by the sole negligence or wrongful conduct of the Indemnitor. Such claims for damages or other relief include, but are not limited to, those for personal or bodily injury including death from such injury, property damage, torts, defamation, penalties imposed by any agency of the state or federal government for failure to comply with applicable law in the performance of this Agreement. If the claim, suit or action involves concurrent negligence of the Parties, the indemnity provisions provided herein shall be applicable only to the extent of the percentage of each party's negligence. It is further and expressly understood that the indemnification provided herein constitutes each party's waiver of immunity under Industrial Insurance, Title 51 RCW, solely for the purposes of this indemnification. This waiver has been mutually negotiated by the Parties. The provisions of this section shall survive the expiration or termination of this Agreement.

9. **TERMINATION.** This Agreement is subject to termination based upon the following:

9.1 Necessity. In the event that UP determines that termination of this Agreement is necessary due to lack of funding, or any other reason that UP determines, in its sole discretion, justifies termination, UP shall give the other Parties thirty (30) days' written notice of termination of this Agreement. Upon UP's termination of the Agreement, all Parties shall be released from any future funding or other obligations related to this Agreement.

9.2 Default. By reason of a breach of this Agreement by a Party, the other Parties may terminate this Agreement; provided that written notice specifying the breach, and thirty (30) days to cure the breach is given, and thereafter, in the absence of a substantial cure, the dispute resolution procedures set forth in Section 11 below are followed. The notice and dispute resolution requirements do not apply where protection of the public's health, welfare, or safety requires immediate termination.

9.3 Lack of Appropriation. Any Party's obligation under this Agreement that may extend beyond the current appropriation year is expressly conditioned upon that Party's legislative appropriation of sufficient funds to support the activities described in this Agreement. If the Party's legislative body does not appropriate sufficient funds for those purposes, then that Party's participation under this Agreement shall terminate automatically at the end of the current appropriation year.

9.4 Public Convenience. Any Party other than University Place, may withdraw from the Agreement for public convenience upon thirty (30) calendar days' written notice, provided that to the extent each Party has obligated itself to provide funding for the Trail project, that funding obligation shall survive the termination of the Agreement and funding shall continue to be provided by the Party until the end of the Party's current appropriation year, after which the Party shall have no further funding obligation to the Trail project.

9.5 Account Close-Out If Project Abandoned. If, for any reason, the Trail project is abandoned or otherwise terminated before the Trail design is completed, then University Place will settle up all remaining obligations, close out the project account, liquidate or return personal property consistent with applicable surplus requirements, provide a final account summary to the other Funding Parties, and return any unspent funds on a prorated basis that reflects each Funding Party's relative contribution to the project.

10. **NO SEPARATE ENTITY CREATED.** This Agreement does not create any separate legal or administrative entity. This Agreement shall be administered by the Director of Parks and Public Works for the City of University Place, the Parks, Recreation and Community Services Director for the City of Lakewood, and the Director of Parks and Recreation for Pierce County. There shall be no joint financing or jointly acquired or held assets and the Agreement will terminate as described herein.

11. **DISPUTE RESOLUTION.** Unless otherwise specified, disputes regarding any matter contained herein shall be referred to the City Managers or their designees for the Cities of University Place and Lakewood and to the Pierce County Executive or her designee for Pierce County for mediation and/or settlement. Any controversy or claim arising out of, or relative to this Agreement or the alleged breach thereof that cannot be resolved by the Lakewood and University Place City Managers and the Pierce County Executive or their designees shall be submitted to arbitration in accordance with the rules and procedures set forth in Chapter 7.04 RCW. Each party will appoint one arbitrator. The decision rendered by the arbitrators may be entered in Pierce County Superior Court. The cost of arbitrating the dispute will be borne equally by all Parties. Nothing in this Agreement shall preclude the use of a mediator to resolve disputes should the Parties agree to utilize the services of a mediator.
12. **NOTICE.** Any written notice, which is required or permitted regarding this Agreement, shall be given by U.S. first-class mail or by personal delivery to the designated representative of the Party which is the intended recipient of the notice at its address as set forth in Section 5 – Designated Representatives.
13. **ENTIRE AGREEMENT.** This Agreement contains the Parties' entire understanding with respect to the subject matter hereof. There are no other agreements, oral or written, except as expressly set forth herein.
14. **AMENDMENTS IN WRITING.** Any amendment or modification of this Agreement must be in writing and executed by the Parties agreeing thereto.
15. **NO CONTINUING WAIVER OF DEFAULT.** The waiver of any default under any provision of this Agreement must be in writing to be valid and shall not constitute a waiver of any other default, whether of the same or of any other provision.
16. **LEGISLATIVE APPROVAL.** The Interlocal Cooperation Act, RCW 39.34, requires that this Agreement be approved by the Parties' legislative bodies prior to execution. The Parties hereby affirm their intent to use their best efforts to seek timely approval of the Agreement by their respective legislative bodies.
17. **APPLICABLE LAW.** This Agreement shall be construed under the laws of the State of Washington.
18. **VENUE.** Venue for any lawsuit arising out of this Agreement or for any action to enforce any term of this Agreement shall be Pierce County, Washington.
19. **EXECUTION IN COUNTERPARTS.** This Agreement may be executed in counterparts, each of which shall be deemed an original.
20. **ASSIGNABILITY; TERMS AND CONDITIONS BINDING ON SUCCESSORS AND ASSIGNS.** Any or all of the rights and obligations of a Party to this Agreement may be

assigned and delegated to other persons, firms, or corporations only with the express written consent of the other Parties. This Agreement shall be binding on such approved assignees and delegates.

21. NO THIRD PARTY BENEFICIARIES. Nothing in this Agreement shall create or be construed to create any rights, duties, obligations, or cause of action in any person not a party to it.
22. NO RESTRICTION ON POLICE POWERS. Nothing in this Agreement shall diminish any of the Parties' governmental or police powers.
23. SEVERABILITY. If any provision of this Agreement is deemed unlawful or unenforceable, such provision shall be fully severable, and the remainder of this Agreement shall be in full force and effect with the automatic addition of a provision as similar in its terms to such illegal or unenforceable provision as may be possible to make such provision legal and enforceable.

EXECUTED THIS _____ DAY OF _____, 2014.

City of University Place

City of Lakewood

By: _____

By: _____

TITLE: _____

TITLE: _____

APPROVED AS TO FORM:

APPROVED AS TO FORM:

University Place City Attorney

Lakewood City Attorney

Pierce County

By: _____

TITLE: _____

APPROVED AS TO FORM:

Deputy Prosecuting Attorney

UNOFFICIAL DOCUMENT

EXHIBIT A

**DRAFT
CHAMBERS CREEK CANYON TRAIL PLAN
November 26, 2013**

UNOFFICIAL DOCUMENT

Chambers Creek Trail Implementation Plan

Table of Contents

INTRODUCTION

- Purpose
- History of Chambers Creek Canyon

PUBLIC INVOLVEMENT

- Pierce County
- University Place
- Lakewood
- Joint Outreach

ADOPTED GOALS, POLICES AND STRATEGIES

- Pierce County Comprehensive Plan
- Pierce County Parks, Recreation and Open Space Plan
- Chambers Creek Properties Master Site Plan
- University Place Comprehensive Plan
- Lakewood Comprehensive Plan
- Lakewood Legacy Plan

ESTABLISHMENT OF THE TRAIL ROUTE

TRAIL DESIGN & DESIGN STANDARDS

- Nature Trails Design
- Trail Heads
- Parking Areas
- Circulation and Access
- Landscape and Site Design
- Signs and Graphics
- Boardwalk Location and Design
- Bridges Location and Design
- Trail Amenities

PERMITTING

COST ANALYSIS

POTENTIAL FUNDING AND SUPPORT

Funding Sources

City of University Place
City of Lakewood
Pierce County
Washington State Recreation and Conservation Office
Washington State Department of Transportation
Chambers Creek Foundation
Chambers / Clover Creek Watershed Council
Pierce Conservation District Stream Team
National Trail Fund
Recreational Trails Program

Non-Funding Support

National Park Service
Forever Green
Coalition for Active Transportation
16th Aviation Combat Brigade (US Army Community Partner Program)
University Place PARC Commission
University Place Volunteer Center
Friends of Kobayashi Park
Washington Trails Association
Tacoma Mountaineers
Boy Scouts of America

APPENDIX A PUBLIC OPEN HOUSE COMMENTS

APPENDIX B LETTERS OF SUPPORT

APPENDIX C POTENTIAL FUTURE TRAIL LINKS

APPENDIX D HISTORICAL, CULTURAL AND ECOSYSTEM EDUCATION OPPORTUNITIES

APPENDIX E FISH AND WILDLIFE HABITAT RESTORATION AND ENHANCEMENT

INTRODUCTION

Purpose

The purpose of the Chambers Creek Canyon Trail Project is to develop a hiking trail in Chambers Creek Canyon between Chambers Regional Park at the mouth of Chambers Creek and Kobayashi Park at the confluence of Chambers Creek and Leach Creek. The Implementation Plan includes a brief history of the Chambers Creek Canyon, citizen involvement, adopted goals, policies and strategies, establishing the trail route, design standards, a list of permit requirements, a cost estimate, potential funding sources and a proposed project timeline. Appendices include a list of partners, a summary of public comments, letters of support and opportunities for trail links to other communities.

History of Chambers Creek Canyon

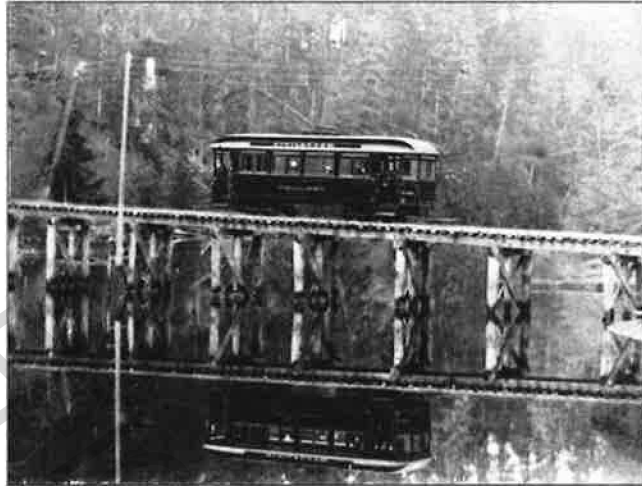
Before Europeans arrived and settled in the northwest, a Steilacoom Tribal village was located where Chambers Creek drains into Puget Sound. "In 1838, the Hudson's Bay Company established the Puget Sound Agricultural Company, which acquired lands for planting and pasturage. The Hudson Bay Company claimed territory between the Nisqually and Puyallup Rivers, including the lands adjoining the Steilacoom village".ⁱ

Chambers Creek is named after Judge Thomas McCutcheon Chambers, an Irish immigrant who moved to the area in 1847. Upon his arrival, Mr. Chambers filed a donation land claim for 640 acres, including land now occupied by Western State Hospital. The donation land claim became effective on September 27, 1850.ⁱⁱ Before Chambers Creek was named after Judge Thomas Chambers it was known as the Steilacoom River and as Heath's Creek named for J. T. Heath who occupied the area before Judge Chambers. In 1850, Mr. Chambers built a grist mill—the first of three mills he built just upstream from the mouth of Chambers Creek. In 1852, Chambers built the first saw mill in Pierce County on Chambers Creek and in 1855 he opened a flour mill. "In 1854, when Pierce County was formed, he was appointed commissioner. Chambers became Judge Chambers by his election as Probate Judge".ⁱⁱ

After the saw mill was built, the canyon was logged. Second and third growth forests have since returned.

An electric street car, the *Admiral Dewey*, operated between Tacoma and Steilacoom from the early 1890's through the mid 1920's, stopping at the Drexler House in University Place along the way. According to one article, the line ran up Chambers Creek Canyon on the north side, crossing to the south side and crossing back to the

north side before ascending up Peach Creek Canyon in the vicinity of Charles Wright Academy.ⁱⁱⁱ Parts of the old railroad grade have been found and may serve as part of the trail alignment.



The *Admiral Dewey* crosses Chambers Creek at the location of the existing bridge in 1895^{iv}

In 1912, the Pioneer Sand and Gravel Company began a mining operation just north of Chambers Creek on the banks of Puget Sound. Pioneer Sand and Gravel later became known as Lone Star. Later, Glacier Sand and Gravel started a second sand and gravel mine to the south abutting Chambers Creek. Together, these pits were one of the largest sand and gravel mining operations in the United States.^v



Pioneer Sand and Gravel 1963^{vi}

In 1978, Pierce County purchased 48 acres on the Puget Sound from the Glacier Sand and Gravel Company to locate the new Chambers Creek Regional Wastewater Treatment Plant. The wastewater treatment plant opened in 1984.

"Since 1977, the Pierce County Parks and Recreation Department acquired more than 200 acres of land extending over two and a-half miles in the Chambers Creek Canyon through a series of donations and purchases. These properties extend from the mouth of Chambers Bay east to Phillips Road SW."ⁱ Pierce County continues efforts to acquire additional parcels in the Canyon

To expand the wastewater treatment plant, Pierce County purchased 600 acres of the Lone Star gravel mine in 1992. The 200 acres in the canyon, the 48 acres purchased for the wastewater treatment plant and the 600 acres purchased in 1992 are collectively known as the Chambers Creek Properties.ⁱ

Other pieces of property on the north side of Chambers Creek were purchased or dedicated to the City of University Place. Kobayashi Park in University Place at the eastern end of the trail was purchased in 2004 with the help of the Washington State Recreation and Conservation Office and the Pierce County Conservation Futures Fund. Three other parcels along the north canyon slopes were dedicated as open space in conjunction with residential subdivisions.



Kobayashi Park

PUBLIC INVOLVEMENT

Pierce County

Following the County's purchase of the 600-acre addition to the Properties in 1992, the County began a planning process for the long-term use of the Properties. Of the 900 acres under County ownership, one hundred and forty (140) acres was set aside for the

future expansion and intensification of the wastewater treatment plant. The remainder of the property was the subject of the long-term planning process.

In 1995, Pierce County formed a Citizens Committee and a Resource Team to lead in the development of a Chambers Creek Properties Master Site Plan (MSP). Between 1995 and 1997 the County held dozens of meetings at different locales around the County where hundreds of citizens provided input for the proposed MSP.

When the MSP was adopted by the Pierce County Council in 1997, the plan map showed the existing trail between the trailhead at the Chambers Creek Dam to the trailhead in the Tiffany Park Subdivision, a trail approximately .6 miles long. The plan map also showed a trail extending up the canyon to Philips Road near the Chambers Creek confluence with Leach Creek. The proposed trail included two creek crossings between the north and south sides of the canyon. The existing and proposed trail would be approximately 2.5 miles long.

Before the MSP was adopted, Pierce County conducted an Environmental Impact Statement (EIS) evaluating four alternatives. The EIS was published in April 1997. Dozens of comments were received on the proposal, many in favor of the trails development. There were no significant adverse impacts that could not be mitigated identified in the EIS.

In 2007 the MSP was reviewed and updated to add new uses, remove uses no longer planned and make other adjustments. Like the initial public process, the update involved a Citizens Committee, the Resource Team and a dozen or more public meetings and open houses. No changes were made to the existing or proposed canyon trail.

The 2007 MSP update proposed new uses which were analyzed in a Supplemental Environmental Impact Statement (Final SEIS). The Final SEIS supplemented information presented in the 1997 FEIS, added new information about the environment, and analyzed the new proposed uses at a "programmatic" level. Subsequent implementation projects will be analyzed at a project specific level of detail at the time of project design.^{vii}

Pierce County PROS Plan Chapter 7.1 includes the Chambers Creek Trail and possible links to it. "The final Regional Trails Plan was adopted by Council as Chapter 7 of the PROS Plan on October 27, 2009."^{viii}

University Place

The City of University Place incorporated in 1995 followed by the City of Lakewood's incorporation in 1996. Shortly after incorporation, University Place held a Community Visioning Workshop. The workshop was attended by hundreds of citizens of all ages. During the workshop those in attendance were divided into groups sitting at tables with a blank city map. Each group was asked to draw features on their map representing

what the City should look like in 20 years. The majority of the maps depicted trail systems around the City, including a trail in the Chambers Creek Canyon.

In 1996 the City Council appointed a Citizens Park Advisory Committee.^{ix} The City's Planning and Community Development Department and the Citizens Park Advisory Committee oversaw the development of the City's first Parks, Recreation and Open Space (1997 PROS) Plan.

During the course of the planning process, the Advisory Committee and Department collected public opinions using public surveys at the Community Festival Celebration in October 1996, a parks and recreation forum in January 1997, four Neighborhood Advisory Committee meetings, and a telephone survey of 200 registered voter households in April 1997. Public comments were obtained during public meetings and public hearings held by the Planning Commission and City Council in April and May 1997.^x

When adopted in June 1997, the PROS Plan identified several walking and hiking trails including hiking trails on both the north and south sides of Chambers Creek Canyon. The 1997 PROS Plan included proposed alignments for each side of the Canyon to provide access to scenic views, creek shoreline, wetlands, wooded hillsides, the historic rail road corridor, impound area, Chambers Bay and the neighborhoods on the south plateau.

In preparation to update the 1997 PROS Plan, in 2003 University Place distributed a parks and recreation survey in refuse utility billings and handed out blank survey forms at two community events. Of the 421 surveys received, 409 were from households in University Place, representing more than 1,140 University Place residents of all ages. The surveys received were almost equally split between households with children under the age of 18 and those without children. Of those responding, 47.6% felt that funding for trails and greenways should be a high priority for the City.

In 2004 and 2005 University Place created a Capital Strategy Task Force to provide the City Council with a recommendation for future capital improvements. The Capital Strategy Task Force conducted a series of focus group meetings with community stakeholders and developed a community survey to gather public opinion regarding a capital improvement strategy. This survey was tailored to determine the community's desire for all capital facilities and its willingness to fund them. Renovation and development of walking and biking trails was the outdoor parks and recreation improvement respondents were most willing to fund.^{xi}

The 1997 PROS Plan, amended in November 2007, states "Establishing a Chambers-Leach Creek trail corridor by acquiring properties and/or trail easements and building a

trail will open much of the available natural areas in the City and provide for the trail deficit.” xii

On August 6, 2012 the City Council adopted Resolution 696, Council Goals for 2013 – 2014. Included within the 2013 – 2014 Goal of improving parks and recreation the City Council listed *develop an implementation plan for the development of the Leach Creek/Chambers Creek Trail and commence construction of the Phase 1 Leach Creek/Chambers Creek Trail (funding dependent)* as desired outcomes.

Additional public outreach includes:

September 18, 2012	Forever Green Conference
October 19, 2012	Coalition for Active Transportation
February 8, 2013	County Park Directors
March 9, 2013	Chambers Creek Foundation
March 11 2013	Town of Steilacoom Planning Commission

Lakewood

In 2000 the cities of Lakewood and University Place along with Pierce County entered into a Joint Procedural Agreement regarding the Chambers Creek Properties and the Chamber Creek Properties Master Site Plan to facilitate further use and development of the properties. The JPA included adoption of design standards and guidelines to be applied to the Properties.

In 2006 City of Lakewood staff and citizens participated in Pierce County’s update process including citizen and resource committees, numerous public meetings and hearings on any changes to the Plan and an associated Supplemental Environmental Impact Statement. The Lakewood City Council approved by resolution the Chambers Creek Properties Master Site Plan update which included development conditions in the Design Standards and Guidelines applicable to the site.

Joint Outreach

Development of this Implementation Plan began with a public open house at the Pierce County Environmental Services Building at Chambers Creek Properties jointly sponsored by University Place, Lakewood and Pierce County. The open house was held on January 29, 2013 and was attended by 80 persons from surrounding communities. Notice of the open house was mailed to over 900 property owners in the vicinity of Chambers Creek Canyon, published in the Tacoma News Tribune, and placed on county and city newsletters and websites.

Comments were collected on comment cards distributed around the meeting room and on flip charts at informational stations. The following is a sample of comments. The complete list of comments is located in Appendix A.

- The Scouts would like to help with trail development and maintenance.
- Please keep the trail as natural as possible.
- Please contact me for information on volunteering.
- Love the ideas! Especially like the designs for the Kobayashi piece – transformation of the house to passive public use/picnic shelters with restrooms.
- Any thought to removal of old Boise Cascade diversion dam?
- We are really excited about this proposed project since we are avid hikers in these trails already!
- Treat the entire area the same way the Nisqually Refuge is treated. It is nearly wilderness and should be preserved as such with the exception of a modest trail system.
- Please include bicycles, horses, and dogs.
- What is the source of revenue – for parking lot? Visitors Area?
- Protect neighborhoods (buffers).
- Save trees, limited parking hours, use a durable paving or surface such as pervious asphalt.
- The trail will provide emergency service access in the Canyon.
- Make trails as dog-friendly as possible.
- Please no off-leash areas and keep a few trails off-limits to pets to not scare off wildlife.
- No motorized vehicles please, quieter and safer.



Public Open House on January 29, 2013

ADOPTED GOALS, POLICIES AND STRATEGIES

Pierce County, the cities of University Place and Lakewood and others have long envisioned a trail in the Chambers Creek Canyon. To further this vision, Pierce County and, the cities of University Place and Lakewood have adopted the following goals, policies, and strategies contained in the Pierce County Comprehensive Plan, the Chambers Creek Properties Master Site Plan, the University Place Comprehensive Plan, and the City of Lakewood Legacy Plan respectively.

Pierce County Comprehensive Plan

LU-Rc Objective 54A Recreation: Develop a comprehensive system of multi-purpose and linear park trails providing for recreational bicyclists, hikers and walkers, joggers, casual strollers, equestrian use and neighborhood residents. Link urban neighborhoods to major parks and community facilities, and with proposed trails to other community and regional facilities. Extend trails through natural area corridors which will provide a high quality, diverse sampling of county environmental resources.

Pierce County Parks, Recreation and Open Space Plan

Goal 2D: Regional Connectivity

Provide and enhance connectivity to important County and regional destinations, between multiple jurisdictions and to neighboring counties.

Policy 2D.1. Create connections between key community destinations such as regional and county park sites, schools, employment centers, transit centers and significant natural areas and landmarks.

Policy 2D.2. Connect to neighboring counties and nearby jurisdictions throughout Pierce County.

Policy 2D.4. Acquire trail segments that complete the regional trails system through a variety of methods including land dedication, purchase, use of vacated rail lines (rail-banking) and other rights-of-way, donation of land, and public easements and use agreements.

Policy 2D.5. Work with other federal, state and local agencies to identify public property that could be used to further the regional trail system.

Goal 2F: Trail Design

Incorporate innovative design techniques that minimize impacts to the natural environment and neighboring uses, and that offer a variety of experiences and diverse facilities.

Policy 2F.1. Design trails that provide recreation opportunities, as well as transportation routes for pedestrians, bicyclists, equestrians and boaters.

Policy 2F.2. Design trails that provide a variety of trail lengths and destinations, and offer loops that are interconnected.

Goal 2I: Coordination

Coordinate with cities and local communities, federal agencies, tribes, park districts, user groups and organizations, and neighboring counties to ensure the successful development of a regional trails system.

Policy 2I.1. Coordinate and cooperate with surrounding jurisdictions and providers to create a seamless regional trails system.

Chambers Creek Properties Master Site Plan

Improve the existing informal trail segments that are accessed from different points in the Canyon. In the long term, link the existing trails with new segments and pedestrian bridges over the Creek to provide access throughout the Canyon. Add potential trailheads at Phillips Road SW, Chambers Lane West, and Zircon Drive SW (across from the Oakbrook Golf and Country Club). Work in cooperation with the cities in creating a trail link between County and City owned properties.

University Place Comprehensive Plan

Goal Pro 1

Develop a high quality, diversified park, recreation and open space system that benefits citizens of various ages, incomes, and physical abilities.

Policy PRO1A. Identify, acquire, and preserve a wide variety of lands for park and open space purposes, including:

- Natural areas and features with outstanding scenic or recreational value, or wildlife preservation potential;
- Lands that provide public access to shore lands and creeks;
- Lands that visually or physically connect natural areas, or provide important linkages for recreation, plant communities, and wildlife habitat; and
- Lands valuable for recreation, such as athletic fields, trails, fishing, swimming or picnic activities.

Policy LU5B. Develop a system of distinctively designed pedestrian, jogging, and bicycle trails throughout the City that could also connect to regional trail systems.

Policy Discussion: Recreational trails and pedestrian linkages between existing parks and City areas will enhance public enjoyment of natural features within the City, and benefit transportation mobility and circulation. Examples include the trail system along

Chambers Creek Canyon, Rails to Trails, and the proposed Chambers Creek Properties development.

City of Lakewood Comprehensive Plan

Policy LU-45.3. "Continue to support the development of Pierce County's Chambers Creek Canyon Park in accordance with the May 1997 Chambers Creek Properties Master Site Plan. Continue support for the Master Site Plan public process. Work with Pierce County to develop a mutually acceptable joint procedural agreement and any related agreements needed to support the Master Site Plan. Encourage Pierce County to complete identified Master Site Plan projects in a timely manner and in consultation with adjacent cities and neighborhoods."

Lakewood Legacy Plan

Goal 1:

Protect the open space and water access needs of future generations through acquisition, development and environmental stewardship.

Goal 2:

Create safe access to open space through a connected system of urban, non-motorized trails.

Strategies:

2.1. Develop a connected system of non-motorized trails throughout the City.

2.1.1. Create a connected system of on-street non-motorized trails and off-street trails in parks and other public spaces.

2.1.3. Partner with adjacent jurisdictions to connect City trails and water trails with regional trail systems.

ESTABLISHMENT OF THE TRAIL ROUTE

Continuing the work previously accomplished to acquire property for the Chambers / Leach Creek Trail, a joint meeting of park and planning representatives from Pierce County, Lakewood and University Place met to discuss next steps. It was agreed that a reconnaissance of the canyon was needed to establish a trail route that could be built and maintained. To effectuate the reconnaissance, Pierce County provided University Place with a right of access agreement. Maintenance staff from Pierce County and University Place were chosen for the survey because they would likely be the individuals developing and maintaining the trail.

In April 2013 Maintenance staff from Pierce County and University Place hiked throughout Chambers Creek Canyon to find the best route taking proximity to the creek, steep slopes and wetlands into account. Although initially discouraged by the steep slopes, the reconnaissance team was able to locate a number of skid roads constructed when the canyon was logged and informal trails used by people who currently walk in the canyon.

The reconnaissance team members were also tasked with finding the best location to place a stream crossing near the middle of the canyon so that the trail could connect with Kobayashi Park.



Potential Stream Crossing Site
(Not on the log)

Using Global Positioning System (GPS) equipment, the reconnaissance team mapped the proposed trail alignment used in this trail implementation plan. The final route of the trail will be established after a formal trail survey has been conducted.

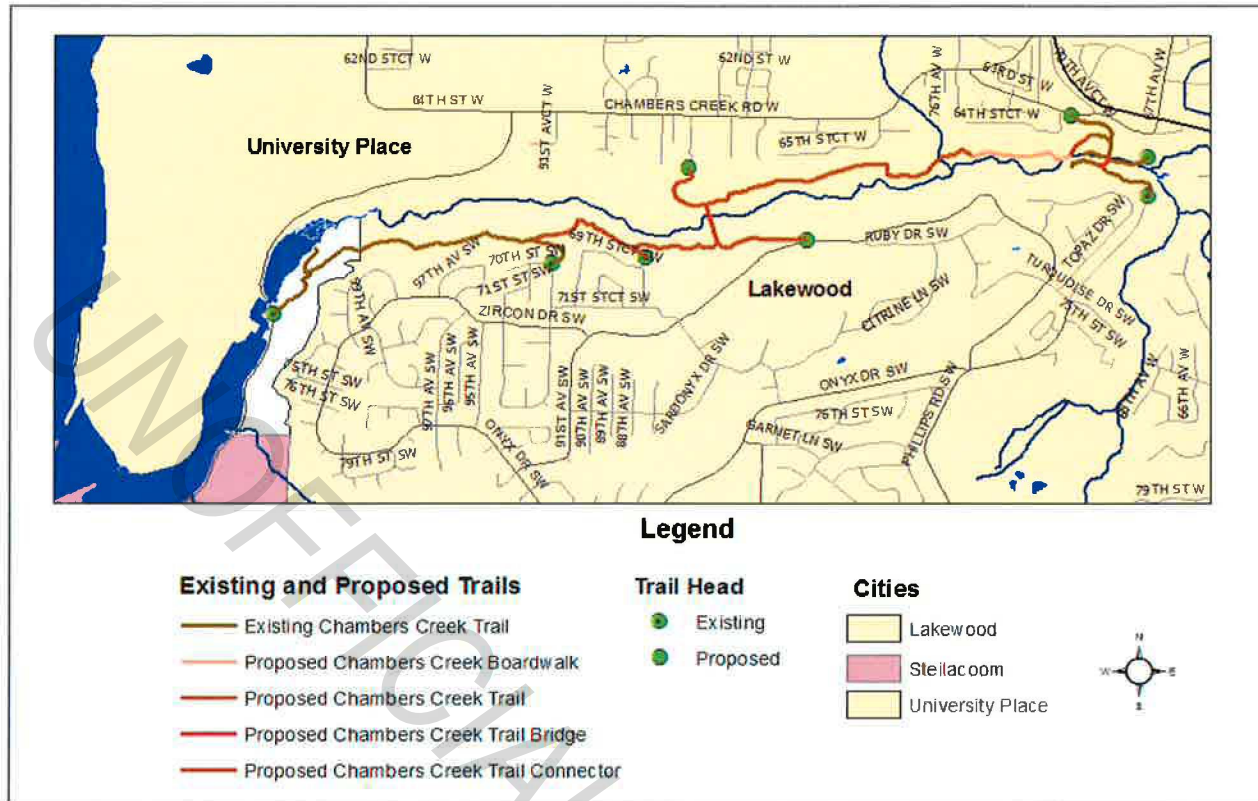


The Trail Reconnaissance Team used the Global Positioning System to map a proposed trail route.

An old stream crossing near Kobayashi Park had been removed in the past. This former stream crossing connected Chambers Creek Road in University Place with Phillips Road in Lakewood. This Trail Implementation plan includes a proposal to place a pedestrian bridge at this location, in conjunction with a salmon recovery project.



Site of historic stream crossing



Proposed Trail Route

TRAIL DESIGN & DESIGN STANDARDS

The MSP is being implemented with the help of two documents, the Chambers Creek Properties Joint Procedural Agreement (JPA), and the Chambers Creek Properties Design Standards and Guidelines.

The JPA is an agreement between Pierce County and the cities of Lakewood and University Place that describes the roles and responsibilities of each of the jurisdictions within which the Properties are located. Pierce County is the property owner and a small area including the trail head at Chambers Bay is located in unincorporated Pierce County. The south side of Chambers Creek Canyon is located in the City of Lakewood and the remainder of the property is located in University Place. Because the bulk of the Properties are located in University Place, permitting authority for the properties are managed by University Place.

The Chambers Creek Properties Design Standards and Guidelines include design standards for circulation and access, parking areas, utilities, landscape and site design, fencing barriers and buffers, site lighting, signage and graphics, architectural guidelines and public art and interpretation. Applicable design standards are included in chapters on circulation and access, parking areas, landscape and site design, and signage and

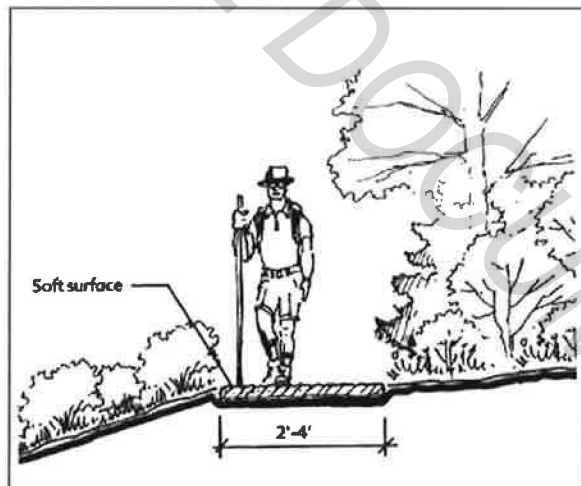
graphics. The Chambers Creek Properties Design Standards and Guidelines identify Chamber's Creek Canyon as "Area 7".

In addition to the Chambers Creek Properties Design Standards and Guidelines, Pierce County has also adopted trail design standards as Appendix I of the Pierce County Parks Recreation and Open Space Plan. These design standards include standards for trails, trail heads, and trail amenities. Trail amenities include benches, bollards, tables, bike racks, fencing, drinking fountains, ramps and handrails, directional and information signage, curb stops, restrooms, lighting, trash and recycling receptacles and pin pile boardwalks and bridges.

Common themes in the Pierce County Trail Design Standards include ensuring a consistent design theme throughout the trail system, design and materials chosen should be based on long term maintenance costs, and have a design consistent with other trail amenities

When there are two standards that apply to the same trail element, the design standard in the Chambers Creek Properties Design Standards and Guidelines will be used.

The MSP identifies the trail in the canyon as a Nature Trail.



Nature Trail

(Pierce County Design Standards)

Nature Trail Design

- Natural trails shall conform to the Pierce County standard for nature trails, 2-4 feet wide with soft porous surfacing
- Nature trails shall be sited and designed to ensure that public access is discouraged in environmentally sensitive areas such as wetlands and unstable slopes
- Nature trails are appropriate in Area 5 (on the perimeter of the playfields), Area 7 (Canyon Park), and as minor connector trails throughout the site
- Nature trails will be limited to foot traffic only
- Nature trails will be located on a site-specific basis as individual development projects occur in order to establish the most beneficial pedestrian connections and to minimize site impacts

Additional design standards regarding non-motorized circulation in general include:

- Access to trailhead parking lots will be gated between dusk and dawn
- Equestrian use of trails shall be prohibited
- Informational signage along trails will specify daylight hour trail use only
- Bicycles shall be prohibited on public pathways, walkways and nature trails

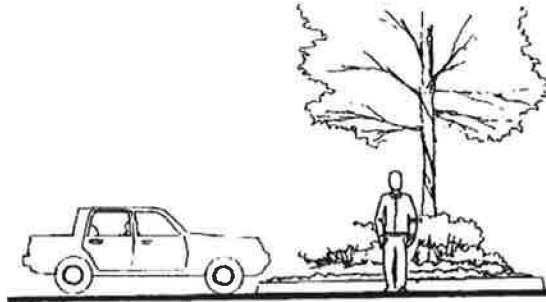
Trail-Heads

Trail-heads serve as gateways to a trail and often include an information kiosk, barricades to limit access and waste receptacles. An information kiosk is usually either one sided or four sided. If a four sided kiosk is used, space around the kiosk must be provided to allow circulation and surfacing needs to be more durable to withstand more pedestrian traffic. Kiosks should provide a roof to protect posted information from rain and may also include a transparent window covering.

Parking Areas

Parking lot design standards apply to all parking lots with 10 or more spaces. Parking lot design standards include minimum dimensions for parking spaces, provisions for compact stalls, landscaping within parking lots and pedestrian pathways through parking lots to provide direct connections to the uses they serve. The following design example is in Appendix I of the Pierce County Parks Recreation and Open Space Plan.

Most trailhead parking areas serving the Chambers Creek Trail will be small and located in forested areas (4 parking lots with 25 maximum stalls in one location). Therefore, parking areas may be exempt from perimeter and internal landscape requirements.



Typical Trail Head Parking Area

Circulation and Access

Chambers Creek Properties Design Standards and Guidelines for circulation and access include site entrances and gateways and non-motorized circulation. The applicable site entrances and gateways standards state:

- Trails and vehicle entrances will be controlled access points to the site. Vehicle entries will be gated for security purposes. Bollards at trail entrances will prevent general vehicle access while permitting emergency and service vehicle access.
- Four parking areas will provide informal access to trailheads. These areas will be located at Chambers Creek Road, Phillips Road, Zircon Road, and Chambers Lane.

Landscape and Site Design

The design standards identify different landscape types on the Properties. The Landscape type in the canyon is identified as Riparian Corridor. Development standards for the Riparian Corridor include:

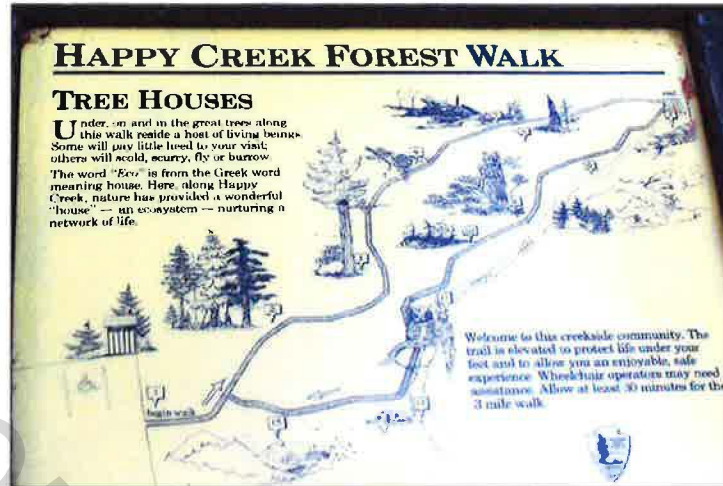
- The dense riparian trees and shrub cover along Chambers Creek shall be retained to protect salmon runs and promote suitable breeding and rearing habitat for all species utilizing the riparian corridor.
- Disturbed areas in the riparian corridor shall be re-vegetated with appropriate native species.
- Vegetation shall be used to stabilize steep slope areas in the riparian corridor.

- Trees over 12 inches in diameter at breast height (dbh) shall not be removed from existing perimeter buffers, steep slopes or Area 7 unless the tree is damaged or diseased.
- Diseased and dangerous trees in the site perimeter on steep slopes should be pruned to remove any hazards.

Signs and Graphics

The Chambers Creek Design Standards and Guidelines contain only guidelines for sign types. Adopted sign standards are contained in the City of University Place Municipal Code, Chapter 19.65. The Design Standards divides sign types into six categories: entrance signs, perimeter signs, directional signs, informational signs, interpretive signs and building identification signs. Selected general sign design guidelines include:

- All signage in the system should be clearly identifiable as elements of the Chambers Creek Properties system.
- Signage should be used to express the nature of the site and its uses.
- Signs should be visually and physically integrated into site design elements, both landscape and built form.
- Signs on the Chambers Creek Properties should primarily use brown and green colors, except where the intent is to draw attention, in those cases bright colors may be appropriate, particularly as accents.
- Sans serif fonts are more legible and are therefore appropriate for large blocks of text.
- Sign fonts should be highly legible when viewed at the distance required.
- All signage should be constructed of durable, recycled, environmentally sensitive, and/or locally available materials.
- Signs may be constructed of materials found on site.



Interpretive Sign

The Chambers Creek Design Standard and Guidelines do not include standards for bridges, boardwalks, trail-head kiosks, or other amenities such as benches or trash receptacles. Design standards for boardwalks and bridges, and trail amenities such as benches, tables, restrooms, trash and recycling receptacles are contained in Appendix I of the Pierce County Parks Recreation and Open Space Plan.

Boardwalk Location and Design

The proposed trail alignment includes a 1,310 foot boardwalk across wetland at the base of steep slopes on the north side of the canyon approximately 1,000 feet south of Kobayashi Park.

Boardwalks provide access to wetlands and other sensitive areas where the public would not otherwise be able to access. In this case the proposed boardwalk will provide a connection between two trail segments and link trails in the Properties to Kobayashi Park and to the future Leach Creek Trail. With the addition of interpretive signs, boardwalks into or through wetlands serve an educational purpose, helping to describe the important functions and values wetlands provide and encouraging the preservation of these valuable areas.



Boardwalk with Interpretive Sign

There are a number of factors that need to be considered before choosing the final route and construction materials for a boardwalk. Factors such as depth of water, types of soils, potential for flooding, connection to upland trails, wildlife habitat and cost need to be evaluated. For educational purposes the boardwalk should be routed through different types of ecosystems such as forested, scrub/shrub, and marsh wetlands and open water, and past different native vegetation species where interpretive signs can be installed. Viewing platforms for bird watching or salmon spawning should be considered as valuable educational opportunities for interpretive signage. To facilitate trail maintenance, the boardwalk should be at least 6 feet wide and be able to support small trail maintenance vehicles.

Bridge Location and Design

The proposed trail alignment includes two bridges spanning Chambers Creek. The first bridge would span Chambers Creek in mid-canyon and the second at the location of the former bridge near Kobayashi Park. At the mid-canyon location, the creek is approximately 50 feet wide. A prefabricated, single span 65 foot long, six (6) foot wide pedestrian bridge with capacity to accommodate a small utility vehicle should be considered.

The second bridge would be located just south of Kobayashi Park at or near the location of the former bridge. At this location the old bridge abutments are still in place, although it is doubtful that these can still be used. At this location the creek is also approximately 50 feet wide, so a similar prefabricated, single span pedestrian bridge would likely work in this location, too.

Pedestrian bridges are commonly built with a wood or steel truss system. Either treated wood or concrete can be used on the bridge deck, however, treated wood is a lighter material. Railing height and finishes are other design elements that should be considered. Although the Chambers Creek Design Standard would prohibit bicycles from using the trail, if bicycles were ridden across the bridge, taller railings would be required. The cost of pedestrian bridges increases with length, width and load. Two span bridges require a bridge support mid-stream adding cost and environmental impact.



Typical Pedestrian Trail Bridge

Before the bridge type, length, width and load can be determined, the stream width at crossing locations, geotechnical evaluations at bridge anchoring locations, and regulatory requirements need to be evaluated.

Trail Amenities

Trail amenities encourage trail use by providing an experience that is safe, comfortable, and convenient. Amenities should be accessible to all users and placed in safe, visible, and convenient locations and be vandal resistant. There are a variety of products and designs, made with different materials, all at different price ranges. However, it is important to balance the front costs of trail amenities with long term maintenance needs. That is, some products or materials may be more expensive than others, but will last longer, and require less maintenance, saving money in the long run. Trail amenities should also have a consistent design throughout individual trail corridors. Sign design, lighting, and even benches should all have similar colors, materials, and overall design theme to evoke a nearby or notable local element of the Chambers Creek Properties.

PERMITTING

The following table lists the permits and approvals that are required to construct the trail, bridges, boardwalk, trail-heads and parking areas within and in proximity to critical areas such as shorelines, fish and wildlife habitat, wetlands and along steep slopes. This list of permits assumes no fill is placed in waters of the United States.

Trail Element(s)	Permit / Approval	Responsible Agency
Trail, bridge, boardwalk, trail-heads and parking lots	State Environmental Policy Act	City of University Place
Trail, bridge, boardwalk, trail-heads and parking lots within 200' of creek	Shoreline Substantial Development Permit.	City of University Place
Trail, bridge, boardwalk, and trail-heads and parking lots within 200' of creek.	Shoreline Conditional Use Permit	City of University Place. Department of Ecology
Trail, bridge, boardwalk, trail-head and parking lots	Fish and wildlife habitat assessment and mitigation plan approval.	City of University Place
Trail and parking lots	Site Development Permit	City of University Place
Bridge and boardwalk	Building Permit	City of University Place
Bridge and boardwalk	Hydraulic Project Approval	Department of Fish and Wildlife
Bridge and boardwalk and wetland filling if any	Clean Water Act Section 404	US Army Corp of Engineers
Bridge and boardwalk	Water Quality Certification	Department of Ecology
Bridge and boardwalk	Coastal Zone Management Act	US Army Corp of Engineers
Trail, trail-head and parking lots.	NPDES Construction Stormwater General Permit	Department of Ecology

COST ANALYSIS

Preliminary Estimate: \$1.5 - \$2 Million

POTENTIAL FUNDING AND SUPPORT

The following is a partial list of municipalities and agencies that may be able to provide funding for the Trail either by providing grants, matching funds or in-kind contributions:

City of University Place: The City of University Place has two funding sources that may be used to help fund portions of trail development or for grant matching funds including the City's Trail Fund and the Park Impact Fee Fund. The City's Trail Fund receives money from the Metropolitan Park District of Tacoma. The City's Park Impact Fee Fund receives money from new residential development in the City as a means of mitigating the impacts of additional population growth. The City is also making an in-kind dedication of staff time to help create the trail plan, to obtain required permits and seek grant funding.

City of Lakewood: The City of Lakewood utilizes the City's general fund for park capital improvement projects. Depending on project scope and because of the proximity of Chambers Creek, resources from the City's Storm Water Management Fund may also be available. The City has a history of effectively partnering with local agencies, non-profits, businesses and service clubs to add value and in-kind support to projects. In 2012, over 17,000 hours of volunteer time was recorded and \$135,000 in sponsorships and donations were provided for park and recreation initiatives. The City would also provide in-kind staff and equipment support for planning and project implementation.

Pierce County: Pierce County has five sources of funding for park and trail capital projects. These funds include Park Impact Fees collected from new development in unincorporated Pierce County; Park Sales Tax collected countywide and proportioned among all jurisdictions; Parks Second REET collected from property sales; and the Park Paths and Trails Fund which originates from a portion of motor vehicle fuel tax. In addition, Pierce County can compete for Conservation Futures funding for the purchase of conservation properties including parks and trails but the funds cannot be utilized for capital development. Pierce County also has a successful history of writing, receiving and implementing a variety of grant funds to complete construction projects.

Washington State Recreation and Conservation Office (RCO): The RCO manages a number of grant programs that support the acquisition, development and maintenance of trails.

The Land and Water Conservation Funds provide funding to buy or develop public outdoor recreation areas and facilities. Grants support both acquisition and development of active and passive recreation areas and conservation lands. Grants are accepted every other year, require a 50% match and are limited to \$500,000. Grant applications are accepted from February 1st to May 1st in even numbered years. Up to \$5 million is available statewide in the 2014 cycle.

The Washington Wildlife and Recreation Program provides funding to acquire, develop, or renovate pedestrian, equestrian, bicycle, or cross-country ski trails. The program is for non-motorized trails that provide connections to neighborhoods, communities, or regional trails. Grants are accepted every other year, require a 50% match and there is a \$500,000 limit. Grant applications are accepted from February 1st to May 1st in even numbered years. Up to \$55 million is available statewide in the 2014 cycle.

Aquatic Lands Enhancement Account (ALEA) was created by the State Legislature in 1984, to ensure that money generated from aquatic lands was used to protect and enhance those lands. Aquatic lands are all tidelands, shore lands, harbor areas, and the beds of navigable waters. ALEA grants may be used for the acquisition, improvement, or protection of aquatic lands for public purposes. They also may be used to provide or improve public access to the waterfront.^{xiii} ALEA is funded by Washington State Department of Natural Resources from revenue generated from the lease of aquatic lands. Typical projects funded by ALEA grants include waterfront parks and trail that provide access to shorelines. ALEA grants have been used to fund non-motorized paths, trails, ramps, stairs, Interpretive signs, kiosks, parking lots and entry drives or entry roads, restrooms, benches, tables, viewpoints, platforms and blinds for observing wildlife. Grants are accepted every other year, require a 50% match and there is a \$500,000 limit. Grant applications deadline is May 1st to May 1st in even numbered years. Up to \$5 million is available statewide in the 2014 cycle.

Washington State Department of Transportation (WADOT): The Washington State Department of Transportation also manages a number of grant programs that support path and trail development.

The Pedestrian and Bicycle Safety Program. Most of the projects that received funding from this program are Safe Routes to School projects. However, several trail project have been funded in the past including but not limited to the Lummi Tribe's Haxton Way Shared Use Path, Port Gamble S'Klallam Tribe Little Boston Rd Pedestrian and Bicycle Trail, Richland's State Route 240 Shared Use Trail and Jefferson County's Rick Tollefson Memorial Trail. There is currently no call for projects.

Surface Transportation Program (STP). WSDOT distributes Federal Transportation funds provided by The Moving Ahead for Progress in the 21st Century Act (MAP-21), the transportation-reauthorization bill signed by the President on July 6, 2012. Funds are allocated to Regional Transportation Planning Organizations (RTPO's) for prioritizing and selecting projects that align with their regional priorities involving all entities eligible to participate in a public process. In addition, WSDOT sets delivery for each MPO and county lead agency. ^{xiv}

Transportation Alternatives Program (TAP) similar to STP, TAP provides funding for programs and projects defined as transportation alternatives, including but not limited to on- and off-road pedestrian and bicycle facilities and recreational trail projects. WSDOT also allocates TAP funds to the Regional Transportation Planning Organizations (RTPO's) for prioritizing and selecting projects that align with their regional priorities involving all entities eligible to participate in a public process. In addition, WSDOT sets delivery for each MPO and county lead agency. Fifty percent of the funding from this program is split between the recreational trails program and safe routes to schools.

National Trails Fund: The American Hiking Society's National Trails Fund is the only privately-funded national grants program dedicated solely to building and protecting hiking trails. Created in response to the growing backlog of trail maintenance projects, the National Trails Fund has helped hundreds of grassroots organizations acquire the resources needed to protect America's cherished hiking trails. To date, the American Hiking Society has funded 182 trail projects by awarding over \$560,000 in National Trails Fund grants.

The American Hiking Society's national trails fund offers hiking trail improvement grants to active member organizations of their hiking alliance. Once a year, alliance members have the opportunity to apply for a grant (value between \$500 and \$5,000) in order to improve hiking access or hiker safety on a particular trail. Because only 501(c) 3 non-profits are eligible to receive funding, the Chambers Creek Foundation or University Place Community Supported Parks and Recreation could apply as trail partners. Grant applications must be submitted by 4:00 PM (EST) on December 13, 2013. Late submissions will not be accepted under any circumstance.

The Recreational Trails Program (RTP): The National Recreational Trails Program was created by the Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA), reauthorized in 1998 as part of the Transportation Equity Act for the 21st Century (TEA-21) and reauthorized again in 2005 through the Safe, Accountable, Flexible, Efficient Transportation Equity Act. The RTP is included in the Moving Ahead for Progress in the 21st Century Act (MAP-21), the transportation-reauthorization bill signed by the President on July 6, 2012.

The National Park Service Rivers, Trails, and Conservation Assistance Program: The National Park Service Rivers, Trails, and Conservation Assistance Program

supports community-led natural resource conservation and outdoor recreation projects across the nation. Project applicants may be state or local agencies, tribes, nonprofit organizations, or citizen groups. Applications are due by August 1st of each year. Projects must meet the following criteria:

1. Have specific goals and results in conservation and recreation opportunities in the near future.
2. The roles and contributions of project partners are substantive and well-defined.
3. There is evidence of broad community support for the project.
4. The anticipated role for the National Park Service is clear and fits the National Park Service mission.
5. The project advances one or more key National Park Service objectives as described in the application.

Chambers Creek Foundation: The Chambers Creek Foundation is a tax-exempt, charitable partner for raising, managing and allocating gifts and donations from individuals, corporations, foundations and other organizations for the Chambers Creek Properties. The Chambers Creek Foundation and Pierce County have entered into an Operating Agreement, which designates the Foundation as the exclusive organization for this purpose. The intention of designating one entity to receive such donations is to provide consistency, uniformity and avoid duplication of efforts. Consistent with this intention, the Foundation collaborates with other regional projects with similar goals, such as Puget Sound Partnership, Metropolitan Parks and others to avoid duplication of services, while expanding and enhancing the recreational and environmental educational opportunities region-wide^{xv}. The Chambers Creek Foundation is a 501(c) 3 nonprofit organization.

Forever Green Council: The Forever Green Council is dedicated to “facilitating the implementation of a system of multi-use trails which links each community and jurisdiction in Pierce County.”

Foothills Rails to Trails Coalition: The mission of the Coalition is to “assist Pierce County communities in the creation, maintenance and usage of a connected system of non-motorized trails for healthier people from Mt. Rainier to Puget Sound.”

Tacoma Wheelmen’s Bicycle Club. The Club’s mission is “to promote and develop safe bicycling for recreation, health and alternative transportation.”

Washington Wildlife & Recreation Coalition. The Coalition works to protect wildlife habitat and secure public access to parks, trails, shorelines and other outdoor recreation areas.

The following organizations have expressed an interest in volunteering to help with trail construction or are known as organizations that support trail construction and/or maintenance activities:

- University Place PARC Commission
- University Place Volunteer Center
- Friends of Kobayashi Park
- Coalition for Active Transportation
- Pierce Conservation District Stream Team
- Washington Trails Association
- Tacoma Mountaineers
- Boy Scouts of America
- 16th Aviation Combat Brigade (US Army Community Partner Program)

APPENDIX A

TRAIL OPEN HOUSE COMMENTS

Comment Cards

We would like to help out with the Plan. Our scouts have been out over the last several years pulling trash and other debris out of the North end of the canyon – several dumpster loads worth. Note: there needs to be a fence at least 8 feet tall and 100 feet long on each side of the trailhead across from Oakbrook Golf Course.

Bob Tice, Troop 148 – U. Place
3138 Vista Pl. W., UP, WA 98466
(253) 203-5242 (cell)

rtice@wamail.net (First American Title – Examiner)

Please keep the trail as natural as possible. It is such an asset for our community!! I'm still interested in seeing a permanent dog park on the Chambers Creek properties preferably south of the waste water treatment plant.

Please contact me for more information about volunteering with anything trail related! I am so excited and happy to help – thank you!

Ann Tjhung
8210 64th St. Ct. W, UP, WA 98467
(253) 301-8810

Please contact me for information on volunteering. My number is (253) 348-7894 and my e-mail is c2dam2da@gmail.com.

Connor Miller
7419 63rd St Ct. W, UP, WA 98467
(253) 3488-7894
C2dam2da@gmail.com

Designated trail through canyon allows public access to a destination spot in PC, with controlles (sic) to keep public from "off road" trails. Will benefit canyon by reducing erosion, potential for critical area disruption and adding habitat diversity through invasive control, native plantings and snag/LWD placement.

In support of an open air structure at Kobayoshi. Can be used as an outdoor classroom, destination for public in poor weather, etc.

Love the ideas! Especially like the designs for the Kobayashi piece – transformation of the house to passive public use/picnic shelters with restrooms. Am curious about safety during high flows of creek. No off-leash dogs in canyon – destruction and threat to wildlife.

Any thought to removal of old Boise Cascade diversion dam?

Warren Woodard
7718 64th St Ct W, UP, WA 98467

We are really excited about this proposed project since we are avid hikers in these trails already!

The Schmidt Family
7402 96th Ave SW, Lakewood, WA 98498

I would love to volunteer with the Chambers Creek Trail project.

Jasmine Tjhung
8210 64th St Ct W, UP, WA 98467
(253) 212-7833 (cell)
Jassutea84@gmail.com

Fire access by trail. Storm water line broke below Oakbrook Golf Course.

Please renovate the Kobayashi house – the pavilion plan does not limit vandalism or solve parking issues. A caretaker at the site decreases vandalism and can be utilized as a trailhead resource. House can also generate rental income.

Koybishi (sic) Park

John and Nancieann Anderson
orcy@msn.com

Treat the entire area the same way the Nisqually Refuge is treated. It is nearly wilderness and should be preserved as such with the exception of a modest trail system. No dogs or horses. I read the complete Appendix D that deals with off-leash (sic) areas. AHBL wrote the analysis. A word search of the document turned up no "hits" on the word "bird", only a couple on the words "animal" & "wildlife". It hink the wildlife in the canyon should be better protected. Thanks.

Please include bicycles, horses, dogs

Steve Brown
tacomabike@yahoo.com

Re: proposal parking along Chambers Creek Rd West: (above and south of Fred Meyer) Diagram shows parking on north side of road, where not long ago trees and boulders were placed. Would it be better to put parking on south side to avoid crossing road? Room for 4-5 vehicles before steep slope starts.

Pearson
6708 B'port Way, Lakewood, WA

What prospective effects will this proposed Trail have on the Town of Steilacoom? Although UP/Lakewood/Pierce County are owners of this property, Steilacoom is a "neighbor". How have Steilacoom Town Leaders, including Planning Commission, been communicated with?

Source of revenue – for parking lot? Visitors Area?

Rebecca Morris
1006 Union Ave., Steilacoom, WA 98388

Why is this a trailhead – Chambers Gardens

Public access? Required as condition of development?

Why gated community – how would public get in/out?

Flipcharts

Kobayashi House:

- Proceed asap on open air concept/picnic shelter so that public can use this summer
- Proceed asap on restoring original house with caretakers living on site
- I like the picnic concept idea w/shelter
- I don't like the picnic concept idea due to vandalism & parking concerns
- Keep the house if you can, but the picnic concept is a nice second option

Proposed Trail & Parking:

- Protect neighborhoods (buffers)
- Save trees
- Limited parking hours
- Lighting
- Litter
- No lighting on trail
- Liability across private lands
- Emergency service access
- No private reserves @ public expense. Open the trail!

- Float trail – put in trail head and defined pull out a la Yakima River (carryable craft)
- Sight distance at CC Road
- Storm drainage from parking area
- Prevent and stop leaching below proposed parking area, drain the leaching areas?
- Durable paving or surface (pervious asphalt?)

Comments – Issues – Ideas:

- Make trails as dog friendly as possible
- Good signage re trail system
- Please no off-leash areas and keep a few trails off-limits to pets to not scare off wildlife
- No motorized vehicles please, quieter and safer
- Exciting plan for connecting trail
- Do not restore Kobayashi/family picnic development idea is great
- Expedite the building of the trail for fire safety of homes on ridge
- Put e-mail on sign-in sheets – easier to contact people \$ efficient
- Build trail on S. side only – restore N side for salmon habitat
- North end: access from 48th Street is between houses public access will disturb privacy, and invite vandalism. Also, I don't recommend the loop trail in wetlands – it would require more upkeep and disturb wildlife habitat including bird nesting.
- Fire dept. access for EMS medical emergencies?
- Trail markings for location
- Call boxes

APPENDIX B LETTERS OF SUPPORT



Chambers Creek Foundation

9850 64th Street West
University Place, WA 98467
www.chamberscreekfoundation.org

RESOLUTION OF THE BOARD OF DIRECTORS OF THE CHAMBERS CREEK FOUNDATION

Pursuant to the provisions of RCW 23B.08.210, the undersigned, representing the entire Board of Directors of the Chambers Creek Foundation (the "Foundation"), hereby consent to the following actions. This Consent shall have the same force and effect as a unanimous vote of the Board of Directors.

The first item brought before the Board of Directors at the April 2013 meeting was the request by Pierce County and the City of University Place that the Foundation become a supporting partner to the project known as the Chambers Creek Trail. The second request was to allow said governmental authorities to use the logo of the Chambers Creek Foundation in their marketing, planning and design presentations to signify the Foundation's role as a partner in the plans and discussions related to the Chambers Creek Trail project.

This request was brought before the entire Board of Directors of the Chambers Creek Foundation and, after discussion and upon motion duly made, seconded, and unanimously passed, the following resolution was adopted on August 6, 2013:

RESOLVED, that the Board approves the use of the Chambers Creek Foundation Logo to signify its role as a Supporting Partner in the plans and discussions related to improvements in the Chambers Creek Trail project.

Mission

The Foundation raises, manages, and allocates wide ranging resources to support and enhance the development of the recreational, scientific, environmental, educational and aesthetic elements of the award winning master plan for Chambers Creek Regional Park.

Appendix C

POTENTIAL FUTURE TRAIL LINKS

The Chambers Creek Trail has the ability to connect with other trail systems and community parks and schools in the area if trail links are extended. The following map indicates where trail links might be constructed to make these connections.

Soundview Trail
Grandview Trail
Meadow Park Golf Course
Leach Creek Trail
City of Tacoma
Town of Steilacoom
Steilacoom Golf Course
Steilacoom Park / Pierce College
Steilacoom High School

End Notes

- i Chambers Creek Properties Master Site Plan, Pierce County, 1997
- ii Linda Perez, "Judge Thomas M. Chambers, father of Western Washington Industry," Steilacoom Historical Museum Quarterly, XII #4 (Winter, 1983)
- iii Perry "Buzz" Brake, *From Steilacoom to Tacoma.pdf*, shmadocsandart.homestead.com/
- iv Steilacoom Historical Museum Association, www.steilacoomhistoricalphotos.com
- v University Place School District, <http://www.upsd.wednet.edu> Page 7 (2013)
- vi Richards Studio Collection, Series: D137615-14 02-11-1963
- vii Chambers Creek Properties Master Site Plan Final Environmental Impact Statement, Pierce County (2007)
- viii Pierce County Parks, Recreation and Open Space Plan, 2007 Pierce County
- ix University Place Resolution No 647
- x University Place Parks Recreation and Open Space Plan 1997, City of University Place
- xi University Place Resolution No 150
- xii University Place Capital Strategy Citizen Survey 1993
- xiii University Place Parks, Recreation and Open Space Plan Update, 2007, City of University Place
- xiv Washington State Recreation and Conservation Office <http://www.rco.wa.gov/grants/alea.shtml>
- xv Washington State Department of Transportation Web Site <http://www.wsdot.wa.gov/LocalPrograms/ProgramMgmt/STP.htm>
- xvi Chambers Creek Foundation Background, <http://www.chamberscreekfoundation.org/page.php?id=35>