RESOLUTION NO. 233

A RESOLUTION OF THE CITY OF UNIVERSITY PLACE, WASHINGTON, AUTHORIZING EXECUTION OF AN INTERLOCAL AGREEMENT WITH THE PIERCE COUNTY FIRE PROTECTION DISTRICT NO. 3 FOR THE DEVELOPMENT AND OPERATION OF THE PUBLIC SAFETY BUILDING.

BE IT RESOLVED THE CITY COUNCIL OF THE CITY OF UNIVERSITY PLACE, WASHINGTON, AS FOLLOWS:

- Section 1. <u>Authorization</u>. City Manager or his designee is authorized and directed to execute on behalf of the City the Interlocal Agreement with Pierce County Fire Protection District No. 3 for the development and operation of the Public Safety Building, attached as Exhibit A to this resolution.
- Section 2. <u>Ratification and Confirmation</u>. Any acts made consistent with the authority and prior to the effective date of this resolution are ratified and confirmed.
- Section 3. <u>Effective Date</u>. This resolution shall take effect immediately upon adoption.

ADOPTED BY THE CITY COUNCIL ON SEPTEMBER 20, 1999.

Debbie Klosowski, Mayor

ATTEST:

Susan Matthew, City Clerk

INTERLOCAL AGREEMENT FOR THE DEVELOPMENT AND OPERATION OF PUBLIC SAFETY BUILDING

THIS AGREEMENT, made and entered into this <u>20</u>th day of <u>September</u>, 1999, by and between Pierce County Fire Protection District No. 3, hereinafter referred to as the "District" and the City of University Place, a municipal corporation, hereinafter referred to as the "City";

WITNESSETH:

WHEREAS, joint use by the District and City of a Public Safety Building located on a site near City Hall will improve integration of public safety services, including fire protection, police services, and emergency operations; and

WHEREAS, joint use of a Public Safety Building will greatly improve the capacity and communications of the District and City in responding to major emergencies or disasters in a joint emergency operation center; and

WHEREAS, locating the Public Safety Building adjacent to City Hall will provide an increased police and security presence at the future Homestead Park, Town Center and City Hall; and

WHEREAS, a joint use Public Safety Building will allow for more effective and cost efficient maintenance and operation of the building for better utilization by both parties; and

WHEREAS, the District has acquired the necessary land for the Public Safety Building and the City is willing to convey to the District at cost a parcel of land of approximately .6 acres to the District, so that the Public Safety Building and related premises will be of sufficient size to house a fire station, police station, joint emergency operations center (EOC) and associated parking; and

WHEREAS, the parties have heretofore executed an interlocal agreement for joint development of the Public Safety Building to allow them to work together in planning, acquiring property, financing and developing the aforementioned facilities; and

WHEREAS, in the interest of providing the best municipal services with the least possible expenditure of public funds, full cooperation between the District and City is desirable; and

WHEREAS, the District and City have the authority to enter into this agreement pursuant to the Interlocal Cooperation Act. Chapter 39.34 RCW; and

WHEREAS, the District and City now desire to memorialize an interlocal agreement amending the prior interlocal agreement now that specific costs and space allocations have been developed by the parties and the parties are prepared to agree as to maintenance and operation of the Public Safety Building and related premises;

NOW, THEREFORE, in consideration of the premises, the City and the District do now agree to cooperate with each other in carrying out the above purposes, and to that end do agree as follows:

1. Purpose.

The purposes of this agreement are to memorialize the parties' agreement to develop, maintain and operate the Public Safety Building, including the joint EOC, and the related premises for a term of 20 years and to provide for additional twenty (20) year lease options thereafter for the facility.

2. Administrator.

The District and the City hereby agree that the District shall be responsible for administering the design and construction of the Public Safety Building, and that the District will act as owner for purposes of contracts with the architect and with the general contractor, which shall ultimately be awarded the contract to construct the Public Safety Building. The District/Administrator will cooperate with the City and consider the City's input as necessary and appropriate with respect to design, maintenance and operation of the facility, with particular attention to the City's suggestions with respect to the approximately 3,200 square feet of space to be used exclusively by the City as well as the City's 50% share of the joint EOC.

3. Financing.

The City's payment of the annual debt service amount shall constitute the City's financial contribution to the project and is the primary consideration for the 20-year term of this agreement.

Pursuant to the prior Interlocal Agreement for Joint Development of the Public Safety Building, the parties have entered into cooperative financing arrangements. The District has issued bonds with a total principal amount of \$4,010,000. Of that issue, one million dollars of bonds were issued as term bonds. The District is solely liable for repayment of the term bonds. Three million ten thousand dollars of the bonds were issued as 20-year bonds. The District is also contributing approximately \$380,000 in available cash to the project, as well as interest earnings in the approximate amount of \$94,206.

The 20-year bonds require semi-annual payments of principal and interest. The City and the District will contribute to the payment of the interest and the repayment of the principal on the 20-year bonds. The District's annual debt service shall not exceed \$190,000. The City's annual debt service shall not exceed \$50,000, provided that commencing in 1999, an estimated payment of \$46,000 shall be paid to the District by the City annually until capital costs are finalized. An addendum to this document will be completed no later than 60 days after the date of final completion of the construction contract, specifying the final capitalized costs contributed to the project by the District and the City.

The City shall pay to the District the City's portion of the debt service due on June 1 and December 1 of each year for the twenty-year bonds. The City's payment to the District shall be made not later than five working days prior to the District's scheduled payment date.

4. Rights of the City.

In consideration for the aforesaid payment of annual debt service by payments toward the semiannual principal and interest due on the bonds, the City accrues the following rights:

- a. The City will be entitled to the exclusive use and possession of approximately 3,200 square feet within the Public Safety Building for municipal services, including, but not limited to space to be used for police services. The District shall provide space to the City which is in "turnkey" condition. The space will be constructed to a standard equivalent to that of the recently remodeled City Hall. The City shall not have to pay for any tenant improvements associated with the initial construction of the Public Safety Building. While the intended primary use of the City space shall be for police services, the City specifically reserves the right to utilize the 3,200 square feet of space for any and all appropriate municipal services as desired by the City during the term of this agreement, and thereafter, if the City exercises the lease renewal options contained in this interlocal agreement.
- b. The City is entitled to the joint and equal use of the EOC. The parties agree to enter into such further Interlocal Agreements or other memorandum of understandings as may be necessary to provide reasonable use of this space to each other.
- c. The City shall be entitled to the uninterrupted use of the common areas of the Public Safety Building and the related premises, including elevators, hallways, exterior landscaped areas and jointly used parking lots.
- d. The City's contribution to the capital costs of design and construction shall be limited to the semi-annual debt service payments of the City as set forth herein. Maintenance and operation, as opposed to capital contributions, are additional and dealt with elsewhere in this agreement.
- e. The City shall have an option to renew its rights upon the expiration of this Interlocal Agreement at the end of the 20-year term, as an annual lease for \$1 per year for an additional term of 20 years. No further capital contribution or lease payment shall be required of the City on exercise of that option to renew, but only a fair share payment for the maintenance and operation costs of the building and premises, unless the City decides to make its own tenant improvements.
- f. The City will have the option to three subsequent lease option renewals for twenty year terms on the same conditions as set forth above.
- g. The City will have the right to review the design of that portion of the Public Safety Building exclusively used by the City, together with the design of the EOC, and the District shall incorporate the City's design suggestions to the extent feasible. If the City causes changes to be made to the design of the City space (or the EOC, as to its proportionate share) after October 1, 1999, increasing the architectural or engineering fees, the City shall bear the expense of such cost increases.

5. Rights of the District.

With respect to the Public Safety Building, the District shall have the rights of the owner and titleholder of the property. During the design and construction of the project, as the owner the District shall have the primary right and responsibility to make final decisions with respect to design questions and construction issues, subject to obtaining necessary and appropriate input from the City, particularly with respect to space used exclusively or jointly by the City. As the owner, the District shall have the right and responsibility to make major decisions concerning substantial and significant construction alterations or remodeling to the building, as deemed necessary, subject to the acquiring of appropriate permits from the City of University Place. The City will waive any of its initial land use and building permit fees, except fees the City is contractually or legally bound to assess or pay pursuant to any contract.

6. Responsibilities of the City.

The City will assist the District in financing the design, construction, maintenance and operation of the Public Safety Building.

7. Responsibilities of the District.

The District will be responsible for designing, constructing and equipping the Public. Safety Building, using appropriate professionals in the field of architecture and licensed general contractor chosen by the owner pursuant to the applicable public bidding statute. The District agrees to secure all necessary land use approvals and any other permits or approvals necessary to construct the building. The District agrees to abide by all statutes, ordinances, codes and regulations relating to the siting and construction of the Public Safety Building and related facilities on the premises. The District agrees to execute a no protest agreement for a local improvement district for East Road which will abut the property. The District will use the majority of the space in the building, including its 50% share of the EOC. The portion of the building operated by the District will be used for fire prevention, suppression, education and training, and emergency medical services in accordance with the power and authority granted to the District under Title 52 RCW, and otherwise pursuant to the statutes of the State of Washington. If the District, by reason of merger, consolidation, or otherwise, makes a decision through the Board of Commissioners that the District no longer needs space for a fire station or otherwise in the Public Safety Building, the District will offer the City the right of first refusal to purchase the facility. The price will be determined at that time, if and when the above condition occurs. If the City purchases the Public Safety Building within the initial twenty year term of this agreement, the City shall be entitled to a reasonable and fair credit for the City's contribution to this project.

8. Joint Emergency Operations Center.

The District and the City will participate equally in the design of the EOC, which shall also be used as a training. operations, and general meeting facility. The construction of the EOC will be done pursuant to the contract for the overall Public Safety Building, but the District will entertain all reasonable and appropriate input into the construction details of the EOC as offered by the City. The Joint EOC shall be considered joint facilities under this agreement, with the parties having equal rights to occupy and use the same, as needed, either together or separately. After the first three years of the term of this agreement, the Parties agree to review their relative respective use of the joint EOC and adjust the sharing of responsibilities accordingly.

9. Maintenance and Operations/Utilities

As the owner of the Public Safety Building and related premises, the District shall furnish all necessary maintenance and operations, and utilities, for the parties, except as otherwise specified herein. The District shall be responsible for administering maintenance, custodial and/or janitorial contracts for the interior and exterior maintenance of the building and the exterior landscaping and parking lots. Each party shall be responsible for any actual allocated costs for maintenance and operation of the premises that they use and occupy, if such costs can be segregated. If maintenance and operation costs cannot be segregated, as with for example, HVAC or water and sewer utilities, then the District shall pay 100% of the aforesaid nonsegregated costs and charge back the City for such costs of maintenance and operations, for the City's proportionate share of the square footage occupied, based on the final configuration of the building. Every three years beginning in July, 2003, however, the parties agree they shall meet and adjust such percentage if necessary.

The intent of the parties is that the portion of maintenance and operational costs to be paid annually should reflect the costs of maintaining and repairing the building, fixtures, related improvements and equipment and should be borne by each party commensurate with that portion of the building they primarily occupy, or in accordance with the parties' other agreement. To the extent that the City makes tenant improvements and modifications to the exclusively City-occupied space in the Public Safety Building, which is specifically allowed hereby, the cost of maintaining and repairing such tenant improvements shall remain with the City.

The District shall contract for custodial or janitorial service for all spaces within the building, and the City shall pay its share based on an allocation of space within the building, but the parties shall assume equal use of the joint EOC and share the costs of maintenance and operation thereof equally during the first three years.

10. Boundary Line Adjustment.

The parties agree that the City will sell at actual cost and convey to the District the parcel of approximately .6 of an acre adjacent to the primary parcel purchased by the District to build the Public Safety Building. By boundary line adjustment, the parties agree that these two parcels shall be made into one parcel, which will house the Public Safety Building and all exterior parking and associated land. The City's sale and conveyance to the District of the .6 of an acre parcel, valued on an actual cost basis, shall be reflected in

the overall formula set forth in this agreement. The City agrees to execute any and all necessary documents to effectuate the boundary line adjustment and conveyance.

11. Method of Payment.

The District has issued general obligation bonds, in the amount of \$4,010,000, to finance the design and construction of the Public Safety Building. The District has deposited the proceeds of the general obligation bonds in the heretofore created fund of the District designated the "1998 Bond Construction Fund". The District covenants that it will use such proceeds solely for the Public Safety Building Project, including planning, design, and other project-related costs. including related premises. The District shall establish and maintain a budget for the project and for any other cooperative undertaking authorized hereunder. Except as authorized herein, or by future action of the District and City, the District as owner shall be responsible for financing the Public Safety Building. The City will reimburse the District semi-annually for its share of debt service and monthly for its share of maintenance and operation costs.

12. Term of Agreement.

The initial term of this Interlocal Agreement shall be 20 years from the date of execution hereof. As referenced in Paragraph VIII of the prior interlocal agreement (which is attached hereto and hereby incorporated herein by this reference), this Interlocal Agreement amends the prior agreement to provide specific costs and space allocation formulas. To the extent not inconsistent with this Interlocal Agreement, the prior interlocal agreement for joint development of the Public Safety Building shall remain in full force and effect. However, to the extent that this Interlocal Agreement provides greater specificity, it shall be deemed to supersede any inconsistent provisions contained in the earlier agreement.

13. Governing Law.

This Agreement shall be construed in accordance with and governed by the Constitution and laws of the State of Washington.

14. Binding Effect.

This Agreement shall inure to the benefit of and shall be binding upon the District, the City, and their respective successors, assigns and legal representatives, subject however, to limitations contained herein.

15. Indemnification.

Each party agrees to indemnify, defend and hold harmless the other and all its officers, agents, employees and consultants from and against any and all demands, claims, judgments, awards of damages, costs, losses or liability, including attorney's fees, for any and all claims for damages or injuries to persons, property or agents of the user which arise from its negligent or intentional acts or omissions. In the event of such claims or lawsuits, each party shall assume all costs of its defense thereof, and shall pay all resulting awards of damages, fees, costs or judgments that may be obtained against it or its officers, consultants, agents or employees. Further, each party has insured against its own liability herein and will promptly notify the other of any material changes in such coverage.

16. Insurance.

Each party shall provide insurance coverage for all facilities and equipment presently owned or purchased by such party and used under the terms of this agreement. Each party further agrees to provide general liability insurance coverage covering the actions of its own personnel when performing services under the provisions of this agreement. It is hereby understood and agreed that both parties shall obtain and maintain public liability insurance in an amount not less than TWO MILLION AND NO/100 DOLLARS (\$2,000,000) SINGLE LIMIT LIABILITY. Each party will provide the other with a certificate of public liability insurance naming the other as an additional insured and showing proof of the required insurance coverage upon commencement of construction of the Public Safety Building. Insurance coverage shall be maintained at all times.

17. <u>Dispute Resolution.</u>

Should a dispute arise between the District and the City regarding any term of this agreement or any party's performance thereunder, the Parties agree to meet at a mutually convenient time to attempt to resolve the dispute by conciliation. If a dispute cannot be resolved by conciliation, the parties agree that any dispute will be resolved by mediation. A mediator shall be chosen by mutual agreement of the parties. If mediation does not resolve the dispute, the parties agree to binding arbitration without any judicial appeals. The parties shall pick one arbitrator. The final decision of the arbitrator shall be binding on the parties. Each party shall bear its own arbitration costs and attorneys' fees. Any arbitrator shall conform to the Code of Judicial Conduct of the State of Washington.

The foregoing dispute resolution provision does not prevent the parties from terminating this agreement. by mutual agreement of the parties. If the parties are in agreement that the Interlocal Agreement should be terminated, prior to the award of a bid for the construction of the Public Safety Building, the District shall be responsible for costs incurred to date, except for any peculiar cost incurred only because of the City's particular requests, and only those costs incurred between the execution of the first Interlocal Agreement in November 1998 and the termination date.

After the award of a bid for the construction of the Public Safety Building, the parties shall not terminate this agreement except through a mutually acceptable interlocal agreement providing for the disposition of all assets and liabilities including interests in real and personal property acquired or incurred by the parties during the execution of this interlocal agreement.

18. Entire Agreement/Modification.

This agreement represents the entire agreement between the parties, except for the prior Interlocal Agreement, which has been attached hereto and incorporated herein by reference. No change, termination or attempted waiver of any of the provisions of this agreement shall be binding on either of the parties unless executed in writing by authorized representatives of each of the parties. The agreement shall not be modified, supplemented or otherwise affected by the course of dealings between the parties.

19. No Third Party Beneficiaries

This Interlocal Agreement is entered into between the District and the City. The benefits of this Interlocal Agreement are intended to benefit solely the parties hereto. No Third Party shall have any right or benefit of any kind arising out of this Interlocal Agreement.

20. Project Cost Overruns.

After the award of the bid to the contractor for construction of the Public Safety Building, if there are any cost overruns or approved change orders, the parties agree that both the City and the District will be involved in the review and approval process. The project costs will not be exceeded, and change orders will not be approved without express authorization of both parties and shall specify with certainty the approved additional expense. As part of that process, the parties will agree as to the proportionate share of the costs of any cost overruns and/or change orders. Generally, if either party is exclusively requesting an approved change order or cost overrun, such party shall be solely responsible for that extra cost.

21. Subleasing.

The District expressly reserves unto itself the right to sublease any portion of the property controlled by the District, exclusively of the EOC and the City's portion of the premises. The District agrees that any such subtenant shall be a municipal corporation or other subtenant utilizing the property in a manner consistent with the public purpose of the building.

IN WITNESS WHEREOF, the parties hereto have caused this Agreement to be executed the day and year above written.

City of Phiversity Place
Robert W. Jean. City Manager

Pierce County Fire Protection District #3
David Crossen, Executive Director

Attest:

Attest:

Secretary

Approved as to Form:

Secretary

Approved as to Form:

Firmothy X. Sullyvan, WSBA# 9423

Cit∳ Attorney

Joseph F. Quinn WSBA# 6810

Attorney for District