ORDINANCE NO. 219

AN ORDINANCE OF THE CITY OF UNIVERSITY PLACE, WASHINGTON, AMENDING TITLE 13, CHAPTER 05 (STREET AND ALLEY VACATION PROCEDURES) OF THE UNIVERSITY PLACE MUNICIPAL CODE.

WHEREAS, on May 4, 1997, the City Council adopted the City of University Place Public Works Standards; and

WHEREAS, since adoption of the Public Works Standards, several necessary changes have become apparent; and

WHEREAS, on December 14, 1998, the City Council met to discuss the issue further; and,

WHEREAS, on February 1, 1999, the City Council held a second public hearing to hear and duly consider testimony.

NOW THEREFORE THE CITY COUNCIL OF THE CITY OF UNIVERSITY PLACE, WASHINGTON, DO ORDAIN AS FOLLOWS:

- Section 1. <u>Chapter 13.05, Street and Alley Vacation procedures.</u> Chapter 13.05, Street and Alley Vacation Procedures, of the University Place Municipal Code is amended as set forth on Exhibit A to this Ordinance, attached and incorporated as part of this ordinance.
- Section 2. <u>Severability</u>. If any section, sentence, clause, or phrase of this ordinance shall be held to be invalid or unconstitutional by a court of competent jurisdiction, such invalidity or unconstitutionality shall not affect the validity or constitutionality of any other section, sentence, clause, or phrase of this ordinance.
- Section 3. <u>Publication and Effective Date.</u> A summary of this Ordinance shall be published in the official newspaper of the City. This ordinance shall take effect five days after publication.

PASSED BY THE CITY COUNCIL ON FEBRUARY 1, 1999.

Debbie Klosowski, Mayor

ATTEST:

Susan Matthew, City Clerk

PPROVED AS TO FORM:

imothy A. Sujiwan, City Attorney

Date of Publication:

2-5-99

Effective Date:

2-10-99

EXHIBIT A - ORDINANCE NO. 219

Division I. General

Chapter 13.05

STREET AND ALLEY VACATION PROCEDURES

Sections:	
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13.05.010 Definitions.

A street or alley "vacation" means that the public is letting go of, or "vacating", the public interest in a property. After a street or an alley is vacated, the public no longer has a right to use the property for access.

13.05.020 Statement of purpose.

The purpose of this chapter is to establish procedures, notice requirements and fees for the vacation of streets and alleys within the city. This chapter is intended to implement the authority granted to the city by Chapter 35.79 RCW and RCW 35A.47.020 and to conform to their provisions. In case of conflict between this chapter and those statutes, the statutory provisions shall be controlling.

13.05.030 Initiation of vacation.

The owners of an interest in any real property abutting upon any street or alley who may desire to vacate the street or alley, or any part thereof, may petition the city council. In the alternative, the city council may itself initiate a vacation by resolution. The petition or resolution shall be filed with the city clerk.

13.05.040 Petition for vacation.

The petition shall be in a form prescribed by the <u>Director of Public Works</u> director of community development and shall contain a name, address and telephone number of a representative for the petitioners. The petition shall also discuss the criteria set forth in UPMC 13.05.110. The sufficiency of the petition shall be governed by RCW 35A.01.040.

13.05.050 Petition fees.

Every petition for the vacation of any street or alley, or any part thereof, shall be accompanied by a fee in an amount established by resolution of the city to defray the administrative costs incurred in processing the petition and publishing, posting and mailing notices, plus any consulting costs incurred by the city during the review process. The fee shall not be refunded under any circumstances.

13.05.060 Survey, vicinity map, plat map and legal description.

A. Every petition shall be accompanied by:

- 1. A survey, as determined by the Director of Public Works;
- 2. A vicinity map showing the general area of the proposed vacation;
- 3. A plat map prepared and sealed by a professional land surveyor, registered in the state of Washington, indicating the specific parcels abutting the proposed street or alley to be vacated: and
- 4. An exact legal description of the portion of road to be vacated prepared and sealed by a professional land surveyor, registered in the state of Washington; and
- 5. The name and address of all property owners for properties which lie within three hundred feet of the street or alley to be vacated.
- B. Flagging which indicates the boundaries of the street or alley shall be installed when the survey is conducted.

13.05.070 Setting of hearing.

Upon receipt of the petition, the fee and all required documents, the city clerk shall forward the petition and required documents to the director of community development, or the director's designee, who shall determine whether the petition has been signed by the owners of more than two thirds of the property abutting the part of the street or alley to be vacated. If the petition has been signed by the required percentage of such owners, the director, or the director's designee, shall bring the petition before the city council within 30 days of receipt of the petition, and the city council shall, by resolution, fix a time when the petition will be heard and determined by the city council, or committee of the city council, which time shall be not more than 60 days nor less than 20 days after the date of adoption of the resolution. Where the city council initiates the vacation by resolution, that resolution shall fix a time when the proposed vacation will be heard by the city council or a committee of the city council.

Upon receipt of the petition, the fee and all required documents, the city clerk shall make a determination whether the petition has been signed by the owners of more than two-thirds of the property owners abutting the part of the street or alley to be vacated. The city clerk shall then forward the petition and required documents to the director of public works for further review and action. If the petition has been signed by two-thirds of such owners, the petition shall be forwarded to the city council which shall, by resolution, fix a time when the petition will be heard and determined by the city council, or committees of the city council. The hearing shall be not more than 60 days nor less than 20 days after the date of adoption of the resolution. Where the city council initiates the vacation by resolution, that resolution shall fix a time when the proposed vacation will be heard by the city council or a committee of the city council.

13.05.080 Staff report.

The <u>public works</u> community development department shall prepare a report concerning the proposed vacation, which report shall address the criteria (see UPMC 13.05.120) to be considered by the city council in determining whether to vacate the street or alley, and such other information as deemed appropriate by the department. In preparing the report, the department shall solicit comments from the police, fire and <u>public works</u> other city departments and may solicit comments from other governmental agencies <u>which may be affected by the right-of-way vacation, and utilities operating within the city.</u> and utility companies having jurisdiction or utilities within the boundaries of the city. The report shall be submitted to the city council, or the city council committee hearing the matter, and to the representative of the petitioners, not less than five days before the hearing.

13.05.090 Notice of hearing.

Upon the passage of the resolution fixing the time for hearing the petition or proposal for vacation, the city clerk shall give not less than 20 days! notice to the time, place and purpose of the hearing as set forth in RCW 35.79.020 and by:

- A. Publishing written notice once in the city's official newspaper;
- B. Posting a placard in a conspicuous place at each end of the street or alley sought to be vacated; and
- C. C. Mailing written notice to all petitioners at the address on the petition and all owners of property abutting the street or alley proposed to be vacated, as shown on the records of the Pierce County assessor. In addition, notice shall be given to the owners of property which lie within 300 feet beyond the street or alley to be vacated, measuring in both directions from the area to be vacated. The community development public works department shall send the same written notice to the representative of the petitioners at the address on the petition. The placards shall be highly visible and at least 11 by 14 inches in size, and shall include a map showing the location of the street or alley proposed to be vacated.

13.05.100 Protest.

If 50 percent or more of the owners of the abutting property file written objections to a city council initiated vacation resolution setting a hearing to vacate a street or alley with the city clerk, prior to the time of the hearing, the city shall be prohibited from proceeding not proceed with the resolution. with the vacation.

13.05.110 -Hearing and committee report.

The hearing on the petition proposal shall be held before the city council, or a committee of the city council, upon the day fixed by resolution or at the time to which a hearing may be adjourned. Following the hearing, the committee shall report its recommendation on the petition or proposal to the city council, which may adopt or reject the recommendation. If a hearing is held before a committee, it shall not be necessary to hold a hearing before the city council.

13.05.120 City council decision.

Following the hearing and receipt of committee report, if applicable, the city council shall determine whether to vacate the street or alley. The determination shall include, but not be limited to, consideration of the following criteria:

- A. Whether a change of use or vacation of the street or alley will better serve the public good;
- B. Whether the street or alley is no longer required for public use or public access;
- C. Whether the substitution of a new and different public way would be more useful to the public;
- D. Whether conditions may so change in the future as to provide a greater use or need than presently exists; and
- E. Whether objections to the proposed vacation are made by owners of private property (exclusive of petitioners) abutting the street or alley or other governmental agencies or members of the general public.

43.05.130 Limitation on vacations of streets abutting bodies of water.

A. If the street or alley to be vacated, or any portion of the street or alley to be vacated, abuts a body of fresh or salt water, the city shall not vacate such street or alley unless the following additional criteria and the requirements are met:

- 1. The vacation is sought to enable the city to acquire the property for port-purposes, beach or water access purposes, boat moorage or launching sites, park, public view, recreation, or educational purposes, or other public uses;
- 2. The city, by resolution, declares that the street or alley is not presently being used as a street or alley and that the street or alley is not suitable for any of the following purposes: port, beach or water ascess, boat moorage, launching sites, park, public view, recreation, or education; or
- 3. The vacation is sought to enable the city to implement a plan, adopted by resolution or ordinance, that provides comparable or improved public access to the same shoreline area to which the streets or alleys sought to be vacated abut had the properties included in the plan not been vacated.

B. Before adopting a resolution vacating a street or alley under subsection (A)(2) above, the city

- 1. Compile an inventory of all rights-of-way within the city that abut the same body of water that is abutted by the street or alley sought to be vacated;
- 2. Conduct a study to determine if the street or alley to be vacated is suitable for use by the city for any of the following purposes: Port, boat moorage, launching sites, beach or water, access, park, public view, recreation, or education;
- 3. Hold a public hearing on the proposed vacation in the manner required by this chapter, where in addition to the normal requirements for publishing notice, notice of the public hearing is posted conspicuously on the street or alley sought to be vacated, which posted notice indicates that the area is public access, it is proposed to be vacated, and that anyone objecting to the proposed vacation should attend the public hearing or send a letter to a particular official indicating his or her objection; and
- 4. Make a finding that the street or alley sought to be vacated is not suitable for any of the purposes listed under subsection (B)(2) of this section, and that the vacation is in the public interest.

No vacation shall be effective until the fair market value has been paid for the street or alley that is vacated. Moneys received from the vacation may be used by the city only for acquiring additional beach or water access, acquiring additional public view sites to a body of water, or acquiring additional moorage or launching sites.

13.05.140 Vacation by ordinance.

shall:

If the city council determines to grant the vacation, the action shall be made by ordinance in conformance with UPMC-13.05.120 and with such conditions or limitations as the city council deems necessary and proper to preserve any desired public use or benefit. The ordinance may contain a provision retaining or requiring conveyance of easements for construction, repair and maintenance of existing and future utilities and services.

13.05.450 110 Compensation for vacation.

A. Where a vacation has been initiated by petition, the owners of the property abutting the area vacated shall pay to the city, prior to the effective date of the ordinance vacating the area, a sum equal to one-half of the appraised value of the area vacated plus the full cost of physical closure and road repairs as required set by the City Council in the vacation resolution, as requested by the director of public works community development; provided, that where the vacation was initiated by the city or was required by the city as a condition of a permit or approval, the owners of property abutting the area vacated shall not be required to pay such sum; and provided further, that where the area vacated was acquired at public expense, the owners of property abutting the area vacated shall pay to the city a sum equal to the full appraised value of the area to be vacated.

- B. Conveyance of other property acceptable to the city may be made in lieu of the required payment, whether required to mitigate adverse impacts of the vacation or otherwise. When the conveyance is made for street purposes, one-half of the fair market value of the land conveyed shall be credited to the required payment. When the conveyance is made in fee for purposes other than street purposes, the full appraised value of the land conveyed shall be credited to the required payment.
- C. When the value of the in-lieu parcel is less than the required payment, the petitioners shall pay the difference to the city. When the value of the in-lieu parcel exceeds the required payment, the city shall pay the difference to the petitioners.

13.05.460 120 Appraisals.

A. The director of <u>public works</u> community development shall <u>may</u> determine the appraised value of the area vacated based on an appraisal from a state-certified real estate appraiser who has an MAI or SRA designation from the Appraisal Institute. To obtain such appraisal, the director shall present to the representatives of the petitioners a list of three such certified and designated appraisers from which the representatives of the petitioners shall select one appraiser. The petitioner shall pay for the appraisal if the director is not satisfied with the appraisal, the director may order a second appraisal from a state-certified real estate appraiser who has an MAI or SRA designation from the Appraisal Institute. The city shall pay for the second appraisal.

B. The director shall use the appraisal having the highest value for the area vacated. The director of <u>public works community development</u> shall determine the fair market value or full appraisal value of the real property proposed to be granted or dedicated to the city in lieu of cash payment under UPMC 13.05.150 in accordance with the appraisal procedure in subsection (A) of this section.

13.05.470- 130 Payment of compensation of conveyance.

After determining the appraisal of the value of the street or alley to be vacated, pursuant to UPMC 13.05.160, the director of <u>public works community development</u> shall notify the representatives of the petitioners of the amount of compensation. The payment shall be delivered to the director who, upon receipt of the payment, shall transmit it to the city finance department for deposit in the street fund and shall make a written report of the payment to the city council. If the petitioner has been authorized to deliver an instrument granting or dedicating to the city a parcel or parcels of land in lieu of cash payment, as contemplated in UPMC 13.05.450 .130, the director, at the petitioner's expense, may obtain either a policy of title insurance insuring title of the property in the city, or a certificate of title as to the title thereof, and upon receipt of such policy or certificate, shall transmit it to the city council.

13.05.180 Recording of ordinance.

A certified copy of the ordinance vacating a street or alley, or part thereof, shall be recorded by the city clerk in the office of the Pierce County auditor.